UNITED STATES DISTRICT COURT

	District of	Connecticut	
Covernor, M. Jodi Rell, in her official capacity as Governor of the Connecticut, the State of Connecticut, Christohper J. Dodd and in thier official capacities as United States Senators and John Ecapacity as United States Representative, V. •	d Joseph I. Liebermar		IL CASE
Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James Hill, Lloyd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants		TUMBER: # 305C	V1363
TO: (Name and address of Defendant)			
2005 Defense Base Closure and Rea 2521 S. Clark St., Ste. 600 Arlington, VA 22202	llignment Commi	ssion	
Richard Blumenthal Attorney General State of Connecticut 55 Elm Street Hartford, CT 06106	Ta.	ATTEST: A TRUE COPY MANGET: MARSHAL HARTFORD COUNTY	
an answer to the complaint which is served on your of this summons on you, exclusive of the day of ser for the relief demanded in the complaint. Any answer of this Court within a reasonable period of time after the complaint.	vice. If you fail to or that you serve on	do so, judgment by default wi	days after service Il be taken against you be filed with the Clerk
KEVIN F. ROWE		8/29/15	
CLERK CLERK	DATE	0/21/03	

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

NOTICE TO COUNSEL AND PRO SE PARTIES

THE ATTACHED CASE HAS BEEN ASSIGNED TO JUDGE ALFRED V. COVELLO WHO SITS IN HARTFORD. COUNSEL AND PRO SE PARTIES SHOULD FILE ALL FUTURE PLEADINGS OR DOCUMENTS IN THIS MATTER WITH THE CLERK'S OFFICE IN HARTFORD. ANY ATTEMPT TO FILE PLEADINGS OR OTHER DOCUMENTS RELATED TO THIS ACTION IN ANY OF THE OTHER SEATS OF COURT WILL RESULT IN THOSE PLEADINGS OR DOCUMENTS BEING REFUSED AT THE COURT OR BEING RETURNED TO YOUR OFFICE. SEE D.CONN. L. CIV. R. 3(4).

COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN. L. CIV. R. 7(2)1

COUNSEL AND PRO SE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE ČASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE, CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT ENTITLED "LOCAL RULE 56(a)1 STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(Revised 1/2/03) (OVER)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(f) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(f) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

30504363 600

UNITED STATES DISTRICT COURT 2005 100 29 P 1: 06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery.
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

(Rev. 1/2/03)

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action.
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs.

٧.

DONALD RUMSFELD. in his official capacity as Secretary of Defense. THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realignment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V. VINSON, JAMES T. HILL, LLOYD W. NEWTON. SAMUEL K. SKINNER, and SUE E. TURNER. in their official capacities as members of the Defense Base Closure and Realignment Commission. Defendants.

CIVIL ACTION NO.

V1368

August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution. See U.S. Constitution Article I, Section 8, clauses 15 & 16 and Connecticut Constitution, Article Fourth, sec. 8.

- 2. The National Guard system is the successor to the original state militias. The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the National Guard military personnel swear allegiance to both the federal and state governments, and are simultaneously enlisted or commissioned with both the state and federal governments.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of Windsor Locks, Connecticut, in which the Bradley Air National Guard Station is located.

- 7. A unit of the Connecticut National Guard or Air National Guard may not be relocated or withdrawn without the consent of Governor Rell. See 10 U.S.C. § 18238.
- 8. No change in the branch, organization, or allotment of a National Guard or Air National Guard unit located entirely within a state may be made without the approval of its governor. See 32 U.S.C. § 104.
- 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
- 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
- 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
- 12. Defendant Anthony J. Principi is the Chairman of the BRAC Commission.

 Chairman Principi is sued in his official capacity.
- 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- 17. The DOD Report recommends the realignment of the Connecticut 103rd Fighter Wing located at Bradley Air National Guard Station in Windsor Locks, Connecticut. In particular, the Secretary has recommended that "[t]he A-10s assigned to the 103d Fighter Wing will be distributed to the 104th Fighter Wing, Barnes Municipal Airport Air Guard Station, MA (nine aircraft) and retirement (six aircraft)," and realigning the flying unit into the Massachusetts Air Guard. See DOD Recommendations, Sec. 3 (Air Force) at 14.
- 18. On August 26, 2005, the BRAC Commission adopted and approved the DOD's recommendation to realign the 103rd Fighter Wing.
- 19. The decision to adopt the DOD's recommendation to realign the 103rd Fighter Wing is not subject to any further review by the BRAC Commission and becomes part of its final report and recommendations to be transmitted to the President of the United States by September 8, 2005.
- 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- 23. The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments. Congress may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. The 103rd Fighter Wing is an operational flying National Guard Unit located entirely within the State of Connecticut and is not currently activated to federal service. Initially formed in 1917, the 103rd Fighter Wing, also known as the "Flying Yankees," is made up the 103rd Operations Group, 103rd Mission Support Group, 103rd Maintenance Group and the 103rd Medical Group. Within each group are squadrons

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 103rd Fighter Wing's aircraft would eliminate Connecticut's <u>only</u> Air National Guard fighter squadron. Transfer of these aircraft out of Connecticut would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command.
- 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
- 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
- 29. The 103rd Fighter Wing is one of the world's premier A-10 flying units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. The 103rd Fighter Wing is not activated to federal service. Thus, the 103rd Fighter Wing is under the command of the Governor of Connecticut. Responding to state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. The proposed realignment of the 103rd Fighter Wing is a change in the branch, organization or allotment of the unit.
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located. In particular, the BRAC Commission's staff's legal analysis, which was approved by its General Counsel, concluded that

[w]here the practical result of an Air Force Recommendation would be to withdraw, disband, or change the organization of an Air National Guard Unit, the Commission may not approve such a recommendation without the consent of the Governor Concerned.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 15.

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act. The BRAC Commission's legal staff concluded that:

The Base Closure Act does not grant the Commission the authority to change how a unit is equipped or organized. Recommendations that

serve primarily to transfer aircraft from one unit to another, to retire aircraft, or to address an imbalance in the active-reserve force mix are outside the authority granted by the Act. The Commission must act to remove such provisions from its recommendations.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 10.

- 35. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to change the branch, organization or allotment of the 103rd Fighter Wing, or any portion thereof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to relocate or withdraw the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to deactivate the 103rd Fighter Wing or any portion thereof.
- 38. In her letter of June 14, 2005, Governor Rell informed the Secretary that she does not consent to the realignment, relocation, withdrawal, deactivation or change in the branch, organization or allotment of the 103rd Fighter Wing.

JURISDICTION

- 39. This is a lawsuit for declaratory and injunctive relief based upon 10 U.S.C. § 18238 and 32 U.S.C. § 104.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 43. The BRAC Commission voted on August 26, 2005 to accept the Secretary's recommendation with regard to the 103rd Fighter Wing. The BRAC Commission is preparing to transmit this and its other recommendations to the President on or before September 8, 2005.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Governor's right to disapprove changes to the branch, organization or allotment of the 103rd Fighter Wing has been nullified by the Secretary's and BRAC Commission's recommendations.
- 46. Additional harm is imminent as neither the President nor Congress may remove the 103rd Fighter Wing from the list of recommended closures and realignments unless they reject the BRAC Commission's recommendations in their entirety. The President has stated publicly that he will accept the BRAC Commission's recommendations in their entirety. Furthermore, it would be historically unprecedented for the President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

47. Absent a preliminary injunction, the harm as alleged herein would be irreparable. In addition to nullifying the Governor's right to disapprove changes to the organization or allotment of Connecticut's Air National Guard, the Secretary's and BRAC Commission's recommendation would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command. The proposed elimination of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

[Declaratory and Injunctive Relief]

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Pursuant to 32 U.S.C. § 104, no change in the branch, organization or allotment of a National Guard Unit located entirely within a State may be made without the approval of that State's Governor.
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- 51. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 52. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

53. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

SECOND CAUSE OF ACTION

[Declaratory and Injunctive Relief]

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 55. Pursuant to 10 U.S.C. § 18238, a unit of the National Guard or Air National Guard of the United States may not be relocated or withdrawn without the consent of the governor of the State in which the National Guard unit is located.
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

[Declaratory and Injunctive Relief]

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Any recommendation by the BRAC Commission to transfer aircraft from one unit to another or to retire aircraft unlawfully exceeds its authority as granted and delineated by the BRAC Act.
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is prohibited by federal law;
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void;
- (3) Enjoin Defendant Rumsfeld and any other officer or employee of DOD from mandating, implementing, overseeing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports;
- (4) Enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS, M. JODI RELL, GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B. LARSON, and THE STATE OF CONNECTICUT

BY:

RICHARD BLUMENTHAL ATTORNEY GENERAL Federal Bar No. ct05924 55 Elm Street, P.O. Box 120 Hartford, CT 06141-0120

Tel: (860) 808-5020 Fax: (860) 808-5347

UNITED STATES DISTRICT COURT

	District of	Connecticut
Governor, M. Jodi Rell, in her official capacity as Governor of the Connecticut, the State of Connecticut, Christohper J. Dodd and in thier official capacities as United States Senators and John B capacity as United States Representative, V .	Joseph I. Lieberman	SUMMONS IN A CIVIL CASE
Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip	CASE N	UMBER: #
Coyle, Harold W. Gehman, Jr., James V. Vinson, James T Hill, Lloyd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants		3 0 5 0 7 1 3 6 3
TO: (Name and address of Defendant) James H. Bilbray Member 2005 Defense Base Closure and Rea 2521 S. Clark St., Ste. 600 Arlington, VA 22202	lignment Commis	sion
YOU ARE HEREBY SUMMONED and re	equired to serve on F	PLAINTIFF'S ATTORNEY (name and address)
Richard Blumenthal Attorney General State of Connecticut 55 Elm Street Hartford, CT 06106	<u>Ma</u>	ATPLE COPY MMT MOUND NAIVEY F. MARINO ONNECTICUT MARSHAL HARTFORD COUNTY
an answer to the complaint which is served on you wo of this summons on you, exclusive of the day of serve for the relief demanded in the complaint. Any answer of this Court within a reasonable period of time after	rice. If you fail to d r that you serve on t	lo so, judgment by default will be taken against you

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

NOTICE TO COUNSEL AND PRO SE PARTIES

THE ATTACHED CASE HAS BEEN ASSIGNED TO JUDGE ALFRED V. COVELLO WHO SITS IN HARTFORD. COUNSEL AND PRO SE PARTIES SHOULD FILE ALL FUTURE PLEADINGS OR DOCUMENTS IN THIS MATTER WITH THE CLERK'S OFFICE IN HARTFORD. ANY ATTEMPT TO FILE PLEADINGS OR OTHER DOCUMENTS RELATED TO THIS ACTION IN ANY OF THE OTHER SEATS OF COURT WILL RESULT IN THOSE PLEADINGS OR DOCUMENTS BEING REFUSED AT THE COURT OR BEING RETURNED TO YOUR OFFICE. SEE D.CONN. L. CIV. R. 3(a).

COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN. L. CIV. R. 7(a)1

COUNSEL AND PRO SE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE CASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE, CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT ENTITLED "LOCAL RULE 56(a)1 STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(Revised 1/2/03) (OVER)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(1) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(1) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

30504388 4.00

UNITED STATES DISTRICT COURT 2005 103 29 P 1: 06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery.
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District.

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

(Rev. 1/2/03)

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action.
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs.

٧.

DONALD RUMSFELD. in his official capacity as Secretary of Defense. THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realignment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V. VINSON, JAMES T. HILL, LLOYD W. NEWTON, SAMUEL K. SKINNER, and SUE E. TURNER, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants.

CIVIL ACTION NO.

AVC P IS S

August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution. *See* U.S. Constitution Article I, Section 8, clauses 15 & 16 and Connecticut Constitution, Article Fourth, sec. 8.

- 2. The National Guard system is the successor to the original state militias. The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the National Guard military personnel swear allegiance to both the federal and state governments, and are simultaneously enlisted or commissioned with both the state and federal governments.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of Windsor Locks, Connecticut, in which the Bradley Air National Guard Station is located.

- 7. A unit of the Connecticut National Guard or Air National Guard may not be relocated or withdrawn without the consent of Governor Rell. See 10 U.S.C. § 18238.
- 8. No change in the branch, organization, or allotment of a National Guard or Air National Guard unit located entirely within a state may be made without the approval of its governor. See 32 U.S.C. § 104.
- 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
- 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
- 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
- Defendant Anthony J. Principi is the Chairman of the BRAC Commission.
 Chairman Principi is sued in his official capacity.
- 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- 17. The DOD Report recommends the realignment of the Connecticut 103rd Fighter Wing located at Bradley Air National Guard Station in Windsor Locks, Connecticut. In particular, the Secretary has recommended that "[t]he A-10s assigned to the 103d Fighter Wing will be distributed to the 104th Fighter Wing, Barnes Municipal Airport Air Guard Station, MA (nine aircraft) and retirement (six aircraft)," and realigning the flying unit into the Massachusetts Air Guard. See DOD Recommendations, Sec. 3 (Air Force) at 14.
- 18. On August 26, 2005, the BRAC Commission adopted and approved the DOD's recommendation to realign the 103rd Fighter Wing.
- 19. The decision to adopt the DOD's recommendation to realign the 103rd Fighter Wing is not subject to any further review by the BRAC Commission and becomes part of its final report and recommendations to be transmitted to the President of the United States by September 8, 2005.
- 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- 23. The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments. Congress may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. The 103rd Fighter Wing is an operational flying National Guard Unit located entirely within the State of Connecticut and is not currently activated to federal service. Initially formed in 1917, the 103rd Fighter Wing, also known as the "Flying Yankees," is made up the 103rd Operations Group, 103rd Mission Support Group, 103rd Maintenance Group and the 103rd Medical Group. Within each group are squadrons

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 103rd Fighter Wing's aircraft would eliminate Connecticut's <u>only</u> Air National Guard fighter squadron. Transfer of these aircraft out of Connecticut would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command.
- 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
- 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
- 29. The 103rd Fighter Wing is one of the world's premier A-10 flying units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. The 103rd Fighter Wing is not activated to federal service. Thus, the 103rd Fighter Wing is under the command of the Governor of Connecticut. Responding to state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. The proposed realignment of the 103rd Fighter Wing is a change in the branch, organization or allotment of the unit.
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located. In particular, the BRAC Commission's staff's legal analysis, which was approved by its General Counsel, concluded that

[w]here the practical result of an Air Force Recommendation would be to withdraw, disband, or change the organization of an Air National Guard Unit, the Commission may not approve such a recommendation without the consent of the Governor Concerned.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 15.

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act. The BRAC Commission's legal staff concluded that:

The Base Closure Act does not grant the Commission the authority to change how a unit is equipped or organized. Recommendations that

serve primarily to transfer aircraft from one unit to another, to retire aircraft, or to address an imbalance in the active-reserve force mix are outside the authority granted by the Act. The Commission must act to remove such provisions from its recommendations.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 10.

- 35. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to change the branch, organization or allotment of the 103rd Fighter Wing, or any portion thereof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to relocate or withdraw the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to deactivate the 103rd Fighter Wing or any portion thereof.
- 38. In her letter of June 14, 2005, Governor Rell informed the Secretary that she does not consent to the realignment, relocation, withdrawal, deactivation or change in the branch, organization or allotment of the 103rd Fighter Wing.

JURISDICTION

- 39. This is a lawsuit for declaratory and injunctive relief based upon 10 U.S.C. § 18238 and 32 U.S.C. § 104.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 43. The BRAC Commission voted on August 26, 2005 to accept the Secretary's recommendation with regard to the 103rd Fighter Wing. The BRAC Commission is preparing to transmit this and its other recommendations to the President on or before September 8, 2005.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Governor's right to disapprove changes to the branch, organization or allotment of the 103rd Fighter Wing has been nullified by the Secretary's and BRAC Commission's recommendations.
- 46. Additional harm is imminent as neither the President nor Congress may remove the 103rd Fighter Wing from the list of recommended closures and realignments unless they reject the BRAC Commission's recommendations in their entirety. The President has stated publicly that he will accept the BRAC Commission's recommendations in their entirety. Furthermore, it would be historically unprecedented for the President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

47. Absent a preliminary injunction, the harm as alleged herein would be irreparable. In addition to nullifying the Governor's right to disapprove changes to the organization or allotment of Connecticut's Air National Guard, the Secretary's and BRAC Commission's recommendation would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command. The proposed elimination of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

[Declaratory and Injunctive Relief]

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Pursuant to 32 U.S.C. § 104, no change in the branch, organization or allotment of a National Guard Unit located entirely within a State may be made without the approval of that State's Governor.
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- 51. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 52. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

53. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

SECOND CAUSE OF ACTION[Declaratory and Injunctive Relief]

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 55. Pursuant to 10 U.S.C. § 18238, a unit of the National Guard or Air National Guard of the United States may not be relocated or withdrawn without the consent of the governor of the State in which the National Guard unit is located.
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

[Declaratory and Injunctive Relief]

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Any recommendation by the BRAC Commission to transfer aircraft from one unit to another or to retire aircraft unlawfully exceeds its authority as granted and delineated by the BRAC Act.
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is prohibited by federal law;
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void;
- (3) Enjoin Defendant Rumsfeld and any other officer or employee of DOD from mandating, implementing, overseeing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports;
- (4) Enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS, M. JODI RELL, GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B. LARSON, and THE STATE OF CONNECTICUT

BY:

RICHARD BLUMENTHAL ATTORNEY GENERAL Federal Bar No. ct05924 55 Elm Street, P.O. Box 120 Hartford, CT 06141-0120

Tel: (860) 808-5020 Fax: (860) 808-5347

UNITED STATES DISTRICT COURT

	District of	Connecticut
ernor, M. Jodi Rell, in her official capacity as Governor of the Connecticut, the State of Connecticut, Christohper J. Dodd and I in thier official capacities as United States Senators and John B. capacity as United States Representative, V.	Joseph I. Lieberman	SUMMONS IN A CIVIL CASE
Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants	CASE NU	ливек: # 305CV1363 AVC
TO: (Name and address of Defendant) Philip Coyle Member 2005 Defense Base Closure and Reals 2521 S. Clark St., Ste. 600 Arlington, VA 22202	ignment Commis	sion
YOU ARE HEREBY SUMMONED and rec	quired to serve on F	PLAINTIFF'S ATTORNEY (name and address)
Richard Blumenthal Attorney General State of Connecticut 55 Elm Street Hartford, CT 06106	Nar- Nar-	ATTEST: TRUE COPY THE COPY THE
an answer to the complaint which is served on you we of this summons on you, exclusive of the day of serve for the relief demanded in the complaint. Any answer of this Court within a reasonable period of time after	ice. If you fail to d that you serve on t	lo so, judgment by default will be taken against you
KEVIN F. ROWE	DATE	gust 29, 2005

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

NOTICE TO COUNSEL AND PRO SE PARTIES

THE ATTACHED CASE HAS BEEN ASSIGNED TO JUDGE ALFRED V. COVELLO WHO SITS IN HARTFORD. COUNSEL AND PRO SE PARTIES SHOULD FILE ALL FUTURE PLEADINGS OR DOCUMENTS IN THIS MATTER WITH THE CLERK'S OFFICE IN HARTFORD. ANY ATTEMPT TO FILE PLEADINGS OR OTHER DOCUMENTS RELATED TO THIS ACTION IN ANY OF THE OTHER SEATS OF COURT WILL RESULT IN THOSE PLEADINGS OR DOCUMENTS BEING REFUSED AT THE COURT OR BEING RETURNED TO YOUR OFFICE. SEE D.CONN. L. CIV. R. 3(a).

COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN. L. CIV. R. 7(a)1

COUNSEL AND PRO SE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE CASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE, CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT ENTITLED "LOCAL RULE 56(a)1 STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(Revised 1/2/03)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(f) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(f) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

3050 4283 600

UNITED STATES DISTRICT COURT 1885 183 29 7 1: 06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery.
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District.

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

(Rev. 1/2/03)

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action.
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs.

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DONALD RUMSFELD. in his official capacity as Secretary of Defense. THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION, and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realianment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V. VINSON, JAMES T. HILL, LLOYD W. NEWTON. SAMUEL K. SKINNER, and SUE E. TURNER. in their official capacities as members of the Defense Base Closure and Realignment Commission. Defendants.

CIVIL ACTION NO.

AVC 29 19 50

August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution. See U.S. Constitution Article I, Section 8, clauses 15 & 16 and Connecticut Constitution, Article Fourth, sec. 8.

- 2. The National Guard system is the successor to the original state militias. The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the National Guard military personnel swear allegiance to both the federal and state governments, and are simultaneously enlisted or commissioned with both the state and federal governments.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of Windsor Locks, Connecticut, in which the Bradley Air National Guard Station is located.

- 7. A unit of the Connecticut National Guard or Air National Guard may not be relocated or withdrawn without the consent of Governor Rell. See 10 U.S.C. § 18238.
- 8. No change in the branch, organization, or allotment of a National Guard or Air National Guard unit located entirely within a state may be made without the approval of its governor. See 32 U.S.C. § 104.
- 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
- 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
- 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
- 12. Defendant Anthony J. Principi is the Chairman of the BRAC Commission.

 Chairman Principi is sued in his official capacity.
- 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- 17. The DOD Report recommends the realignment of the Connecticut 103rd Fighter Wing located at Bradley Air National Guard Station in Windsor Locks, Connecticut. In particular, the Secretary has recommended that "[t]he A-10s assigned to the 103d Fighter Wing will be distributed to the 104th Fighter Wing, Barnes Municipal Airport Air Guard Station, MA (nine aircraft) and retirement (six aircraft)," and realigning the flying unit into the Massachusetts Air Guard. See DOD Recommendations, Sec. 3 (Air Force) at 14.
- 18. On August 26, 2005, the BRAC Commission adopted and approved the DOD's recommendation to realign the 103rd Fighter Wing.
- 19. The decision to adopt the DOD's recommendation to realign the 103rd Fighter Wing is not subject to any further review by the BRAC Commission and becomes part of its final report and recommendations to be transmitted to the President of the United States by September 8, 2005.
- 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- 23. The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments. Congress may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. The 103rd Fighter Wing is an operational flying National Guard Unit located entirely within the State of Connecticut and is not currently activated to federal service. Initially formed in 1917, the 103rd Fighter Wing, also known as the "Flying Yankees," is made up the 103rd Operations Group, 103rd Mission Support Group, 103rd Maintenance Group and the 103rd Medical Group. Within each group are squadrons

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 103rd Fighter Wing's aircraft would eliminate Connecticut's <u>only</u> Air National Guard fighter squadron. Transfer of these aircraft out of Connecticut would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command.
- 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
- 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
- 29. The 103rd Fighter Wing is one of the world's premier A-10 flying units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. The 103rd Fighter Wing is not activated to federal service. Thus, the 103rd Fighter Wing is under the command of the Governor of Connecticut. Responding to state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. The proposed realignment of the 103rd Fighter Wing is a change in the branch, organization or allotment of the unit.
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located. In particular, the BRAC Commission's staff's legal analysis, which was approved by its General Counsel, concluded that

[w]here the practical result of an Air Force Recommendation would be to withdraw, disband, or change the organization of an Air National Guard Unit, the Commission may not approve such a recommendation without the consent of the Governor Concerned.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 15.

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act. The BRAC Commission's legal staff concluded that:

The Base Closure Act does not grant the Commission the authority to change how a unit is equipped or organized. Recommendations that

serve primarily to transfer aircraft from one unit to another, to retire aircraft, or to address an imbalance in the active-reserve force mix are outside the authority granted by the Act. The Commission must act to remove such provisions from its recommendations.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 10.

- 35. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to change the branch, organization or allotment of the 103rd Fighter Wing, or any portion thereof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to relocate or withdraw the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to deactivate the 103rd Fighter Wing or any portion thereof.
- 38. In her letter of June 14, 2005, Governor Rell informed the Secretary that she does not consent to the realignment, relocation, withdrawal, deactivation or change in the branch, organization or allotment of the 103rd Fighter Wing.

JURISDICTION

- 39. This is a lawsuit for declaratory and injunctive relief based upon 10 U.S.C. § 18238 and 32 U.S.C. § 104.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 43. The BRAC Commission voted on August 26, 2005 to accept the Secretary's recommendation with regard to the 103rd Fighter Wing. The BRAC Commission is preparing to transmit this and its other recommendations to the President on or before September 8, 2005.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Governor's right to disapprove changes to the branch, organization or allotment of the 103rd Fighter Wing has been nullified by the Secretary's and BRAC Commission's recommendations.
- 46. Additional harm is imminent as neither the President nor Congress may remove the 103rd Fighter Wing from the list of recommended closures and realignments unless they reject the BRAC Commission's recommendations in their entirety. The President has stated publicly that he will accept the BRAC Commission's recommendations in their entirety. Furthermore, it would be historically unprecedented for the President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

47. Absent a preliminary injunction, the harm as alleged herein would be irreparable. In addition to nullifying the Governor's right to disapprove changes to the organization or allotment of Connecticut's Air National Guard, the Secretary's and BRAC Commission's recommendation would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command. The proposed elimination of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

[Declaratory and Injunctive Relief]

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Pursuant to 32 U.S.C. § 104, no change in the branch, organization or allotment of a National Guard Unit located entirely within a State may be made without the approval of that State's Governor.
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- 51. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 52. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

53. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

SECOND CAUSE OF ACTION [Declaratory and Injunctive Relief]

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 55. Pursuant to 10 U.S.C. § 18238, a unit of the National Guard or Air National Guard of the United States may not be relocated or withdrawn without the consent of the governor of the State in which the National Guard unit is located.
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

[Declaratory and Injunctive Relief]

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Any recommendation by the BRAC Commission to transfer aircraft from one unit to another or to retire aircraft unlawfully exceeds its authority as granted and delineated by the BRAC Act.
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is prohibited by federal law;
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void:
- (3) Enjoin Defendant Rumsfeld and any other officer or employee of DOD from mandating, implementing, overseeing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports;
- (4) Enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS,

M. JODI RELL, GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B.

LARSON, and

THE STATE OF CONNECTICUT

BY:

RICHARD BLUMENTHAL ATTORNEY GENERAL Federal Bar No. ct05924 55 Elm Street, P.O. Box 120 Hartford, CT 06141-0120

Tel: (860) 808-5020 Fax: (860) 808-5347

UNITED STATES DISTRICT COURT

District of

Connecticut, the State of Connecticut, Christohper J. Dodd and Joseph I. Lieberman in thier official capacities as United States Senators and John B. Larson in his official capacity as United States Representative,

SUMMONS IN A CIVIL CASE

V

Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants

CASE NUMBER: #

3050V1363

Connecticut

AVC

TO: (Name and address of Defendant)
Harold W. Gehman, Jr.
Member
2005 Defense Base Closure and Realignment Commission
2521 S. Clark St., Ste. 600
Arlington, VA 22202

YOU ARE HEREBY SUMMONED and required to serve on PLAINTIFF'S ATTORNEY (name and address)

Richard Blumenthal Attorney General State of Connecticut 55 Elm Street Hartford, CT 06106

ATTEST:
A TRUE COPY

NANCY F. MARINO CONNECTICUT MARSHAL HARTFORD COUNTY

an answer to the complaint which is served on you with this summons, within days after service of this summons on you, exclusive of the day of service. If you fail to do so, judgment by default will be taken against you for the relief demanded in the complaint. Any answer that you serve on the parties to this action must be filed with the Clerk of this Court within a reasonable period of time after service.

KEVINF ROWE

august 29,

CLERK

By) DEPUTY CLERI

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

NOTICE TO COUNSEL AND PRO SE PARTIES

THE ATTACHED CASE HAS BEEN ASSIGNED TO JUDGE ALFRED V. COVELLO WHO SITS IN HARTFORD. COUNSEL AND PRO SE PARTIES SHOULD FILE ALL FUTURE PLEADINGS OR DOCUMENTS IN THIS MATTER WITH THE CLERK'S OFFICE IN HARTFORD. ANY ATTEMPT TO FILE PLEADINGS OR OTHER DOCUMENTS RELATED TO THIS ACTION IN ANY OF THE OTHER SEATS OF COURT WILL RESULT IN THOSE PLEADINGS OR DOCUMENTS BEING REFUSED AT THE COURT OR BEING RETURNED TO YOUR OFFICE. SEE D.CONN. L. CIV. R, 3(a).

COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN. L. CIV. R. 7(a)1

COUNSEL AND PRO SE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE CASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE, CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT ENTITLED "LOCAL RULE 56(a)1 STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(Revised 1/2/03) (OVER)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(f) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(f) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

305004888.600

UNITED STATES DISTRICT COURT 1885 188 29 P 1: 06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery.
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District.

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

(Rev. 1/2/03)

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action.
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs.

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DONALD RUMSFELD. in his official capacity as Secretary of Defense, THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION, and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realignment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V. VINSON, JAMES T. HILL. LLOYD W. NEWTON, SAMUEL K. SKINNER, and SUE E. TURNER, in their official capacities as members of the Defense Base Closure and Realignment Commission. Defendants.

CIVIL ACTION NO.

3050V1368

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August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution. See U.S. Constitution Article I, Section 8, clauses 15 & 16 and Connecticut Constitution, Article Fourth, sec. 8.

- 2. The National Guard system is the successor to the original state militias. The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the National Guard military personnel swear allegiance to both the federal and state governments, and are simultaneously enlisted or commissioned with both the state and federal governments.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of Windsor Locks, Connecticut, in which the Bradley Air National Guard Station is located.

- 7. A unit of the Connecticut National Guard or Air National Guard may not be relocated or withdrawn without the consent of Governor Rell. See 10 U.S.C. § 18238.
- 8. No change in the branch, organization, or allotment of a National Guard or Air National Guard unit located entirely within a state may be made without the approval of its governor. See 32 U.S.C. § 104.
- 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
- 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
- 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
- Defendant Anthony J. Principi is the Chairman of the BRAC Commission.
 Chairman Principi is sued in his official capacity.
- 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- 17. The DOD Report recommends the realignment of the Connecticut 103rd Fighter Wing located at Bradley Air National Guard Station in Windsor Locks, Connecticut. In particular, the Secretary has recommended that "[t]he A-10s assigned to the 103d Fighter Wing will be distributed to the 104th Fighter Wing, Barnes Municipal Airport Air Guard Station, MA (nine aircraft) and retirement (six aircraft)," and realigning the flying unit into the Massachusetts Air Guard. See DOD Recommendations, Sec. 3 (Air Force) at 14.
- 18. On August 26, 2005, the BRAC Commission adopted and approved the DOD's recommendation to realign the 103rd Fighter Wing.
- 19. The decision to adopt the DOD's recommendation to realign the 103rd Fighter Wing is not subject to any further review by the BRAC Commission and becomes part of its final report and recommendations to be transmitted to the President of the United States by September 8, 2005.
- 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- 23. The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments. Congress may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. The 103rd Fighter Wing is an operational flying National Guard Unit located entirely within the State of Connecticut and is not currently activated to federal service. Initially formed in 1917, the 103rd Fighter Wing, also known as the "Flying Yankees," is made up the 103rd Operations Group, 103rd Mission Support Group, 103rd Maintenance Group and the 103rd Medical Group. Within each group are squadrons

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 103rd Fighter Wing's aircraft would eliminate Connecticut's <u>only</u> Air National Guard fighter squadron. Transfer of these aircraft out of Connecticut would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command.
- 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
- 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
- 29. The 103rd Fighter Wing is one of the world's premier A-10 flying units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. The 103rd Fighter Wing is not activated to federal service. Thus, the 103rd Fighter Wing is under the command of the Governor of Connecticut. Responding to state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. The proposed realignment of the 103rd Fighter Wing is a change in the branch, organization or allotment of the unit.
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located. In particular, the BRAC Commission's staff's legal analysis, which was approved by its General Counsel, concluded that

[w]here the practical result of an Air Force Recommendation would be to withdraw, disband, or change the organization of an Air National Guard Unit, the Commission may not approve such a recommendation without the consent of the Governor Concerned.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 15.

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act. The BRAC Commission's legal staff concluded that:

The Base Closure Act does not grant the Commission the authority to change how a unit is equipped or organized. Recommendations that

serve primarily to transfer aircraft from one unit to another, to retire aircraft, or to address an imbalance in the active-reserve force mix are outside the authority granted by the Act. The Commission must act to remove such provisions from its recommendations.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 10.

- 35. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to change the branch, organization or allotment of the 103rd Fighter Wing, or any portion thereof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to relocate or withdraw the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to deactivate the 103rd Fighter Wing or any portion thereof.
- 38. In her letter of June 14, 2005, Governor Rell informed the Secretary that she does not consent to the realignment, relocation, withdrawal, deactivation or change in the branch, organization or allotment of the 103rd Fighter Wing.

JURISDICTION

- 39. This is a lawsuit for declaratory and injunctive relief based upon 10 U.S.C. § 18238 and 32 U.S.C. § 104.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 43. The BRAC Commission voted on August 26, 2005 to accept the Secretary's recommendation with regard to the 103rd Fighter Wing. The BRAC Commission is preparing to transmit this and its other recommendations to the President on or before September 8, 2005.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Governor's right to disapprove changes to the branch, organization or allotment of the 103rd Fighter Wing has been nullified by the Secretary's and BRAC Commission's recommendations.
- 46. Additional harm is imminent as neither the President nor Congress may remove the 103rd Fighter Wing from the list of recommended closures and realignments unless they reject the BRAC Commission's recommendations in their entirety. The President has stated publicly that he will accept the BRAC Commission's recommendations in their entirety. Furthermore, it would be historically unprecedented for the President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

47. Absent a preliminary injunction, the harm as alleged herein would be irreparable. In addition to nullifying the Governor's right to disapprove changes to the organization or allotment of Connecticut's Air National Guard, the Secretary's and BRAC Commission's recommendation would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command. The proposed elimination of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Pursuant to 32 U.S.C. § 104, no change in the branch, organization or allotment of a National Guard Unit located entirely within a State may be made without the approval of that State's Governor.
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- 51. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 52. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

53. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

SECOND CAUSE OF ACTION

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 55. Pursuant to 10 U.S.C. § 18238, a unit of the National Guard or Air National Guard of the United States may not be relocated or withdrawn without the consent of the governor of the State in which the National Guard unit is located.
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Any recommendation by the BRAC Commission to transfer aircraft from one unit to another or to retire aircraft unlawfully exceeds its authority as granted and delineated by the BRAC Act.
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is prohibited by federal law;
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void;
- (3) Enjoin Defendant Rumsfeld and any other officer or employee of DOD from mandating, implementing, overseeing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports;
- (4) Enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS, M. JODI RELL, GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B. LARSON, and THE STATE OF CONNECTICUT

BY:

RICHARD BLUMENTHAL ATTORNEY GENERAL Federal Bar No. ct05924 55 Elm Street, P.O. Box 120 Hartford, CT 06141-0120

Tel: (860) 808-5020 Fax: (860) 808-5347

UNITED STATES DISTRICT COURT

	District of	Connecticut
or, M. Jodi Rell, in her official capacity as Governor of the connecticut, the State of Connecticut, Christohper J. Dodd and I thier official capacities as United States Senators and John B. apacity as United States Representative, V.	Joseph I. Lieberman	SUMMONS IN A CIVIL CASE
Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip	CASE NU	JMBER: #
Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Llovd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants		3050V1363 AVC
TO: (Name and address of Defendant) James T. Hill		
Member 2005 Defense Base Closure and Reali 2521 S. Clark St., Ste. 600 Arlington, VA 22202	ignment Commiss	sion
YOU ARE HEREBY SUMMONED and rec	quired to serve on P	PLAINTIFF'S ATTORNEY (name and address)
Richard Blumenthal Attorney General State of Connecticut 55 Elm Street Hartford, CT 06106	ATT A TRU MANY NANCY	FEST: E COPY - MARINO CUT MARSHAL ORD COUNTY
an answer to the complaint which is served on you w of this summons on you, exclusive of the day of serve for the relief demanded in the complaint. Any answer of this Court within a reasonable period of time after	ice. If you fail to d that you serve on t	lo so, judgment by default will be taken against you
KEVINF ROWE	a	191Nt 29, 2005
CLERK 10 - 1 - 1	DATE	19-11-11

DEPUTY CLERK

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

NOTICE TO COUNSEL AND PRO SE PARTIES

THE ATTACHED CASE HAS BEEN ASSIGNED TO JUDGE ALFRED V. COVELLO WHO SITS IN HARTFORD. COUNSEL AND PRO SE PARTIES SHOULD FILE ALL FUTURE PLEADINGS OR DOCUMENTS IN THIS MATTER WITH THE CLERK'S OFFICE IN HARTFORD. ANY ATTEMPT TO FILE PLEADINGS OR OTHER DOCUMENTS RELATED TO THIS ACTION IN ANY OF THE OTHER SEATS OF COURT WILL RESULT IN THOSE PLEADINGS OR DOCUMENTS BEING REFUSED AT THE COURT OR BEING RETURNED TO YOUR OFFICE. SEE D.CONN. L. CIV. R. 3(a).

COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN. L. CIV. B. 7(a)1

COUNSEL AND PRO SE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE CASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE. CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT ENTITLED "LOCAL RULE 56(a)1 STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(OVER)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(f) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(f) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

3050 1888 660

UNITED STATES DISTRICT COURT 2005 100 29 7 1: 06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery.
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District.

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

(Rev. 1/2/03)

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action.
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs.

٧.

DONALD RUMSFELD. in his official capacity as Secretary of Defense. THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realignment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V. VINSON, JAMES T. HILL, LLOYD W. NEWTON, SAMUEL K. SKINNER, and SUE E. TURNER, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants.

CIVIL ACTION NO.

369

AVC

August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution. See U.S. Constitution Article I, Section 8, clauses 15 & 16 and Connecticut Constitution, Article Fourth, sec. 8.

- 2. The National Guard system is the successor to the original state militias. The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the National Guard military personnel swear allegiance to both the federal and state governments, and are simultaneously enlisted or commissioned with both the state and federal governments.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of Windsor Locks, Connecticut, in which the Bradley Air National Guard Station is located.

- 7. A unit of the Connecticut National Guard or Air National Guard may not be relocated or withdrawn without the consent of Governor Rell. See 10 U.S.C. § 18238.
- 8. No change in the branch, organization, or allotment of a National Guard or Air National Guard unit located entirely within a state may be made without the approval of its governor. See 32 U.S.C. § 104.
- 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
- 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
- 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
- Defendant Anthony J. Principi is the Chairman of the BRAC Commission.
 Chairman Principi is sued in his official capacity.
- 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- 17. The DOD Report recommends the realignment of the Connecticut 103rd Fighter Wing located at Bradley Air National Guard Station in Windsor Locks, Connecticut. In particular, the Secretary has recommended that "[t]he A-10s assigned to the 103d Fighter Wing will be distributed to the 104th Fighter Wing, Barnes Municipal Airport Air Guard Station, MA (nine aircraft) and retirement (six aircraft)," and realigning the flying unit into the Massachusetts Air Guard. See DOD Recommendations, Sec. 3 (Air Force) at 14.
- 18. On August 26, 2005, the BRAC Commission adopted and approved the DOD's recommendation to realign the 103rd Fighter Wing.
- 19. The decision to adopt the DOD's recommendation to realign the 103rd Fighter Wing is not subject to any further review by the BRAC Commission and becomes part of its final report and recommendations to be transmitted to the President of the United States by September 8, 2005.
- 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- 23. The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments. Congress may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. The 103rd Fighter Wing is an operational flying National Guard Unit located entirely within the State of Connecticut and is not currently activated to federal service. Initially formed in 1917, the 103rd Fighter Wing, also known as the "Flying Yankees," is made up the 103rd Operations Group, 103rd Mission Support Group, 103rd Maintenance Group and the 103rd Medical Group. Within each group are squadrons

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 103rd Fighter Wing's aircraft would eliminate Connecticut's <u>only</u> Air National Guard fighter squadron. Transfer of these aircraft out of Connecticut would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command.
- 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
- 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
- 29. The 103rd Fighter Wing is one of the world's premier A-10 flying units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. The 103rd Fighter Wing is not activated to federal service. Thus, the 103rd Fighter Wing is under the command of the Governor of Connecticut. Responding to state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. The proposed realignment of the 103rd Fighter Wing is a change in the branch, organization or allotment of the unit.
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located. In particular, the BRAC Commission's staff's legal analysis, which was approved by its General Counsel, concluded that

[w]here the practical result of an Air Force Recommendation would be to withdraw, disband, or change the organization of an Air National Guard Unit, the Commission may not approve such a recommendation without the consent of the Governor Concerned.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 15.

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act. The BRAC Commission's legal staff concluded that:

The Base Closure Act does not grant the Commission the authority to change how a unit is equipped or organized. Recommendations that

serve primarily to transfer aircraft from one unit to another, to retire aircraft, or to address an imbalance in the active-reserve force mix are outside the authority granted by the Act. The Commission must act to remove such provisions from its recommendations.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 10.

- 35. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to change the branch, organization or allotment of the 103rd Fighter Wing, or any portion thereof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to relocate or withdraw the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to deactivate the 103rd Fighter Wing or any portion thereof.
- 38. In her letter of June 14, 2005, Governor Rell informed the Secretary that she does not consent to the realignment, relocation, withdrawal, deactivation or change in the branch, organization or allotment of the 103rd Fighter Wing.

JURISDICTION

- 39. This is a lawsuit for declaratory and injunctive relief based upon 10 U.S.C. § 18238 and 32 U.S.C. § 104.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 43. The BRAC Commission voted on August 26, 2005 to accept the Secretary's recommendation with regard to the 103rd Fighter Wing. The BRAC Commission is preparing to transmit this and its other recommendations to the President on or before September 8, 2005.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Governor's right to disapprove changes to the branch, organization or allotment of the 103rd Fighter Wing has been nullified by the Secretary's and BRAC Commission's recommendations.
- 46. Additional harm is imminent as neither the President nor Congress may remove the 103rd Fighter Wing from the list of recommended closures and realignments unless they reject the BRAC Commission's recommendations in their entirety. The President has stated publicly that he will accept the BRAC Commission's recommendations in their entirety. Furthermore, it would be historically unprecedented for the President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

47. Absent a preliminary injunction, the harm as alleged herein would be irreparable. In addition to nullifying the Governor's right to disapprove changes to the organization or allotment of Connecticut's Air National Guard, the Secretary's and BRAC Commission's recommendation would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command. The proposed elimination of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Pursuant to 32 U.S.C. § 104, no change in the branch, organization or allotment of a National Guard Unit located entirely within a State may be made without the approval of that State's Governor.
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- 51. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 52. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

53. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

SECOND CAUSE OF ACTION

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 55. Pursuant to 10 U.S.C. § 18238, a unit of the National Guard or Air National Guard of the United States may not be relocated or withdrawn without the consent of the governor of the State in which the National Guard unit is located.
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Any recommendation by the BRAC Commission to transfer aircraft from one unit to another or to retire aircraft unlawfully exceeds its authority as granted and delineated by the BRAC Act.
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is prohibited by federal law;
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void:
- (3) Enjoin Defendant Rumsfeld and any other officer or employee of DOD from mandating, implementing, overseeing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports;
- (4) Enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS, M. JODI RELL. GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B. LARSON, and

THE STATE OF CONNECTICUT

BY:

RICHARD BLUMENTHAL ATTORNEY GENERAL Federal Bar No. ct05924 55 Elm Street, P.O. Box 120 Hartford, CT 06141-0120

Tel: (860) 808-5020 Fax: (860) 808-5347

UNITED STATES DISTRICT COURT

District of

Connecticut

vernor, M. Jodi Rell, in her official capacity as Governor of the State of Connecticut, the State of Connecticut, Christohper J. Dodd and Joseph I. Lieberman in thier official capacities as United States Senators and John B. Larson in his official capacity as United States Representative.

SUMMONS IN A CIVIL CASE

Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants

CASE NUMBER: #

3050V1363

TO: (Name and address of Defendant) Lloyd W. Newton Member 2005 Defense Base Closure and Realignment Commission 2521 S. Clark St., Ste. 600 Arlington, VA 22202

YOU ARE HEREBY SUMMONED and required to serve on PLAINTIFF'S ATTORNEY (name and address)

Richard Blumenthal **Attorney General** State of Connecticut 55 Elm Street Hartford, CT 06106

CONNECTICUT MARSHAL HARTFORD COUNTY

an answer to the complaint which is served on you with this summons, within days after service of this summons on you, exclusive of the day of service. If you fail to do so, judgment by default will be taken against you for the relief demanded in the complaint. Any answer that you serve on the parties to this action must be filed with the Clerk of this Court within a reasonable period of time after service.

KEVIN F. ROWE'

CLERK

(By) DEPUTY CLERK

Muguest 29, 20

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

NOTICE TO COUNSEL AND PRO SE PARTIES

THE ATTACHED CASE HAS BEEN ASSIGNED TO JUDGE ALFRED V. COVELLO WHO SITS IN HARTFORD. COUNSEL AND PRO SE PARTIES SHOULD FILE ALL FUTURE PLEADINGS OR DOCUMENTS IN THIS MATTER WITH THE CLERK'S OFFICE IN HARTFORD. ANY ATTEMPT TO FILE PLEADINGS OR OTHER DOCUMENTS RELATED TO THIS ACTION IN ANY OF THE OTHER SEATS OF COURT WILL RESULT IN THOSE PLEADINGS OR DOCUMENTS BEING REFUSED AT THE COURT OR BEING RETURNED TO YOUR OFFICE. SEE D.CONN. L. CIV. R. 3(a).

COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN. L. CIV. R. 7(a)1

COUNSEL AND PRO SE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE CASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE, CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT ENTITLED "LOCAL RULE 56(a)1 STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(Revised 1/2/03) (OVER)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(f) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(f) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

3050 4383 600

UNITED STATES DISTRICT COURT 1995 1993 29 7 1: 06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery.
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District.

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

(Rev. 1/2/03)

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action.
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs.

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DONALD RUMSFELD. in his official capacity as Secretary of Defense, THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION, and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realignment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V. VINSON, JAMES T. HILL, LLOYD W. NEWTON, SAMUEL K. SKINNER, and SUE E. TURNER, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants.

CIVIL ACTION NO.

15 AUG 29 P12: 50

August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution. See U.S. Constitution Article I, Section 8, clauses 15 & 16 and Connecticut Constitution, Article Fourth, sec. 8.

- 2. The National Guard system is the successor to the original state militias. The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the National Guard military personnel swear allegiance to both the federal and state governments, and are simultaneously enlisted or commissioned with both the state and federal governments.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of Windsor Locks, Connecticut, in which the Bradley Air National Guard Station is located.

- 7. A unit of the Connecticut National Guard or Air National Guard may not be relocated or withdrawn without the consent of Governor Rell. See 10 U.S.C. § 18238.
- 8. No change in the branch, organization, or allotment of a National Guard or Air National Guard unit located entirely within a state may be made without the approval of its governor. See 32 U.S.C. § 104.
- 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
- 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
- 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
- 12. Defendant Anthony J. Principi is the Chairman of the BRAC Commission.

 Chairman Principi is sued in his official capacity.
- 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- 17. The DOD Report recommends the realignment of the Connecticut 103rd Fighter Wing located at Bradley Air National Guard Station in Windsor Locks, Connecticut. In particular, the Secretary has recommended that "[t]he A-10s assigned to the 103d Fighter Wing will be distributed to the 104th Fighter Wing, Barnes Municipal Airport Air Guard Station, MA (nine aircraft) and retirement (six aircraft)," and realigning the flying unit into the Massachusetts Air Guard. See DOD Recommendations, Sec. 3 (Air Force) at 14.
- 18. On August 26, 2005, the BRAC Commission adopted and approved the DOD's recommendation to realign the 103rd Fighter Wing.
- 19. The decision to adopt the DOD's recommendation to realign the 103rd Fighter Wing is not subject to any further review by the BRAC Commission and becomes part of its final report and recommendations to be transmitted to the President of the United States by September 8, 2005.
- 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- 23. The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments. Congress may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. The 103rd Fighter Wing is an operational flying National Guard Unit located entirely within the State of Connecticut and is not currently activated to federal service. Initially formed in 1917, the 103rd Fighter Wing, also known as the "Flying Yankees," is made up the 103rd Operations Group, 103rd Mission Support Group, 103rd Maintenance Group and the 103rd Medical Group. Within each group are squadrons

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 103rd Fighter Wing's aircraft would eliminate Connecticut's <u>only</u> Air National Guard fighter squadron. Transfer of these aircraft out of Connecticut would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command.
- 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
- 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
- 29. The 103rd Fighter Wing is one of the world's premier A-10 flying units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. The 103rd Fighter Wing is not activated to federal service. Thus, the 103rd Fighter Wing is under the command of the Governor of Connecticut. Responding to state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. The proposed realignment of the 103rd Fighter Wing is a change in the branch, organization or allotment of the unit.
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located. In particular, the BRAC Commission's staff's legal analysis, which was approved by its General Counsel, concluded that

[w]here the practical result of an Air Force Recommendation would be to withdraw, disband, or change the organization of an Air National Guard Unit, the Commission may not approve such a recommendation without the consent of the Governor Concerned.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 15.

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act. The BRAC Commission's legal staff concluded that:

The Base Closure Act does not grant the Commission the authority to change how a unit is equipped or organized. Recommendations that

serve primarily to transfer aircraft from one unit to another, to retire aircraft, or to address an imbalance in the active-reserve force mix are outside the authority granted by the Act. The Commission must act to remove such provisions from its recommendations.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 10.

- 35. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to change the branch, organization or allotment of the 103rd Fighter Wing, or any portion thereof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to relocate or withdraw the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to deactivate the 103rd Fighter Wing or any portion thereof.
- 38. In her letter of June 14, 2005, Governor Rell informed the Secretary that she does not consent to the realignment, relocation, withdrawal, deactivation or change in the branch, organization or allotment of the 103rd Fighter Wing.

JURISDICTION

- 39. This is a lawsuit for declaratory and injunctive relief based upon 10 U.S.C. § 18238 and 32 U.S.C. § 104.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 43. The BRAC Commission voted on August 26, 2005 to accept the Secretary's recommendation with regard to the 103rd Fighter Wing. The BRAC Commission is preparing to transmit this and its other recommendations to the President on or before September 8, 2005.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Governor's right to disapprove changes to the branch, organization or allotment of the 103rd Fighter Wing has been nullified by the Secretary's and BRAC Commission's recommendations.
- 46. Additional harm is imminent as neither the President nor Congress may remove the 103rd Fighter Wing from the list of recommended closures and realignments unless they reject the BRAC Commission's recommendations in their entirety. The President has stated publicly that he will accept the BRAC Commission's recommendations in their entirety. Furthermore, it would be historically unprecedented for the President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

47. Absent a preliminary injunction, the harm as alleged herein would be irreparable. In addition to nullifying the Governor's right to disapprove changes to the organization or allotment of Connecticut's Air National Guard, the Secretary's and BRAC Commission's recommendation would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command. The proposed elimination of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Pursuant to 32 U.S.C. § 104, no change in the branch, organization or allotment of a National Guard Unit located entirely within a State may be made without the approval of that State's Governor.
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- 51. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 52. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

53. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

SECOND CAUSE OF ACTION

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 55. Pursuant to 10 U.S.C. § 18238, a unit of the National Guard or Air National Guard of the United States may not be relocated or withdrawn without the consent of the governor of the State in which the National Guard unit is located.
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Any recommendation by the BRAC Commission to transfer aircraft from one unit to another or to retire aircraft unlawfully exceeds its authority as granted and delineated by the BRAC Act.
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is prohibited by federal law;
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void;
- (3) Enjoin Defendant Rumsfeld and any other officer or employee of DOD from mandating, implementing, overseeing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports;
- (4) Enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS, M. JODI RELL, GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B.

LARSÓN, and THE STATE OF CONNECTICUT

BY:

RICHARD BLUMENTHAL ATTORNEY GENERAL Federal Bar No. ct05924 55 Elm Street, P.O. Box 120 Hartford, CT 06141-0120

Tel: (860) 808-5020 Fax: (860) 808-5347

LIMITED STATES DISTRICT COLDT

	District of Connecticut
Governor, M. Jodi Rell, in her official capacity as Governor of the Connecticut, the State of Connecticut, Christohper J. Dodd and in thier official capacities as United States Senators and John B. capacity as United States Representative, V_{\cdot}	Joseph I. Lieberman
Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T.	CASE NUMBER: #
Hill, Lloyd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants	3050V1363 AVC
TO: (Name and address of Defendant) Anthony J. Principi	
Chairman 2005 Defense Base Closure and Real 2521 S. Clark St., Ste. 600 Arlington, VA 22202	lignment Commission
YOU ARE HEREBY SUMMONED and re	equired to serve on PLAINTIFF'S ATTORNEY (name and address)
Richard Blumenthal Attorney General State of Connecticut 55 Elm Street Hartford, CT 06106	ATTEST: A TRUE COPY MANCY F. MARINO CONNECTICUT MARSHAL HARTFORD COUNTY
	vice. If you fail to do so, judgment by default will be taken against you that you serve on the parties to this action must be filed with the Cler
KEVIN F. ROWE	

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

NOTICE TO COUNSEL AND PRO SE PARTIES

THE ATTACHED CASE HAS BEEN ASSIGNED TO JUDGE ALFRED V. COVELLO WHO SITS IN HARTFORD. COUNSEL AND PRO SE PARTIES SHOULD FILE ALL FUTURE PLEADINGS OR DOCUMENTS IN THIS MATTER WITH THE CLERK'S OFFICE IN HARTFORD. ANY ATTEMPT TO FILE PLEADINGS OR OTHER DOCUMENTS RELATED TO THIS ACTION IN ANY OF THE OTHER SEATS OF COURT WILL RESULT IN THOSE PLEADINGS OR DOCUMENTS BEING REFUSED AT THE COURT OR BEING RETURNED TO YOUR OFFICE. SEE D.CONN. L. CIV. R. 3(a).

COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN, L. CIV. R. 7(4)1

COUNSEL AND PRO SE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE CASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE, CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT ENTITLED "LOCAL RULE 56(a)1 STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(Revised 1/2/03) (OVER)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(f) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(f) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

3050 4888 600

UNITED STATES DISTRICT COURT 1885 183 29 7 1:06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District.

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

(Rev. 1/2/03)

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action.
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs,

٧.

DONALD RUMSFELD. in his official capacity as Secretary of Defense, THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realignment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V. VINSON, JAMES T. HILL, LLOYD W. NEWTON, SAMUEL K. SKINNER, and SUE E. TURNER, in their official capacities as members of the Defense Base Closure and Realignment Commission. Defendants.

CIVIL ACTION NO.

AVC

P 12: 50

August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution. See U.S. Constitution Article I, Section 8, clauses 15 & 16 and Connecticut Constitution, Article Fourth, sec. 8.

- 2. The National Guard system is the successor to the original state militias. The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the National Guard military personnel swear allegiance to both the federal and state governments, and are simultaneously enlisted or commissioned with both the state and federal governments.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of Windsor Locks, Connecticut, in which the Bradley Air National Guard Station is located.

- 7. A unit of the Connecticut National Guard or Air National Guard may not be relocated or withdrawn without the consent of Governor Rell. See 10 U.S.C. § 18238.
- 8. No change in the branch, organization, or allotment of a National Guard or Air National Guard unit located entirely within a state may be made without the approval of its governor. See 32 U.S.C. § 104.
- 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
- 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
- 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
- 12. Defendant Anthony J. Principi is the Chairman of the BRAC Commission.

 Chairman Principi is sued in his official capacity.
- 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- 17. The DOD Report recommends the realignment of the Connecticut 103rd Fighter Wing located at Bradley Air National Guard Station in Windsor Locks, Connecticut. In particular, the Secretary has recommended that "[t]he A-10s assigned to the 103d Fighter Wing will be distributed to the 104th Fighter Wing, Barnes Municipal Airport Air Guard Station, MA (nine aircraft) and retirement (six aircraft)," and realigning the flying unit into the Massachusetts Air Guard. See DOD Recommendations, Sec. 3 (Air Force) at 14.
- 18. On August 26, 2005, the BRAC Commission adopted and approved the DOD's recommendation to realign the 103rd Fighter Wing.
- 19. The decision to adopt the DOD's recommendation to realign the 103rd Fighter Wing is not subject to any further review by the BRAC Commission and becomes part of its final report and recommendations to be transmitted to the President of the United States by September 8, 2005.
- 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- 23. The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments. Congress may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. The 103rd Fighter Wing is an operational flying National Guard Unit located entirely within the State of Connecticut and is not currently activated to federal service. Initially formed in 1917, the 103rd Fighter Wing, also known as the "Flying Yankees," is made up the 103rd Operations Group, 103rd Mission Support Group, 103rd Maintenance Group and the 103rd Medical Group. Within each group are squadrons

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 103rd Fighter Wing's aircraft would eliminate Connecticut's <u>only</u> Air National Guard fighter squadron. Transfer of these aircraft out of Connecticut would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command.
- 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
- 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
- 29. The 103rd Fighter Wing is one of the world's premier A-10 flying units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. The 103rd Fighter Wing is not activated to federal service. Thus, the 103rd Fighter Wing is under the command of the Governor of Connecticut. Responding to state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. The proposed realignment of the 103rd Fighter Wing is a change in the branch, organization or allotment of the unit.
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located. In particular, the BRAC Commission's staff's legal analysis, which was approved by its General Counsel, concluded that

[w]here the practical result of an Air Force Recommendation would be to withdraw, disband, or change the organization of an Air National Guard Unit, the Commission may not approve such a recommendation without the consent of the Governor Concerned.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 15.

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act. The BRAC Commission's legal staff concluded that:

The Base Closure Act does not grant the Commission the authority to change how a unit is equipped or organized. Recommendations that

serve primarily to transfer aircraft from one unit to another, to retire aircraft, or to address an imbalance in the active-reserve force mix are outside the authority granted by the Act. The Commission must act to remove such provisions from its recommendations.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 10.

- 35. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to change the branch, organization or allotment of the 103rd Fighter Wing, or any portion thereof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to relocate or withdraw the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to deactivate the 103rd Fighter Wing or any portion thereof.
- 38. In her letter of June 14, 2005, Governor Rell informed the Secretary that she does not consent to the realignment, relocation, withdrawal, deactivation or change in the branch, organization or allotment of the 103rd Fighter Wing.

JURISDICTION

- 39. This is a lawsuit for declaratory and injunctive relief based upon 10 U.S.C. § 18238 and 32 U.S.C. § 104.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 43. The BRAC Commission voted on August 26, 2005 to accept the Secretary's recommendation with regard to the 103rd Fighter Wing. The BRAC Commission is preparing to transmit this and its other recommendations to the President on or before September 8, 2005.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Governor's right to disapprove changes to the branch, organization or allotment of the 103rd Fighter Wing has been nullified by the Secretary's and BRAC Commission's recommendations.
- 46. Additional harm is imminent as neither the President nor Congress may remove the 103rd Fighter Wing from the list of recommended closures and realignments unless they reject the BRAC Commission's recommendations in their entirety. The President has stated publicly that he will accept the BRAC Commission's recommendations in their entirety. Furthermore, it would be historically unprecedented for the President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

47. Absent a preliminary injunction, the harm as alleged herein would be irreparable. In addition to nullifying the Governor's right to disapprove changes to the organization or allotment of Connecticut's Air National Guard, the Secretary's and BRAC Commission's recommendation would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command. The proposed elimination of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Pursuant to 32 U.S.C. § 104, no change in the branch, organization or allotment of a National Guard Unit located entirely within a State may be made without the approval of that State's Governor.
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- 51. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 52. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

53. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

SECOND CAUSE OF ACTION[Declaratory and Injunctive Relief]

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 55. Pursuant to 10 U.S.C. § 18238, a unit of the National Guard or Air National Guard of the United States may not be relocated or withdrawn without the consent of the governor of the State in which the National Guard unit is located.
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Any recommendation by the BRAC Commission to transfer aircraft from one unit to another or to retire aircraft unlawfully exceeds its authority as granted and delineated by the BRAC Act.
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is prohibited by federal law;
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void;
- (3) Enjoin Defendant Rumsfeld and any other officer or employee of DOD from mandating, implementing, overseeing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports;
- (4) Enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS, M. JODI RELL, GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B.

LARSON, and THE STATE OF CONNECTICUT

BY:

RICHARD BLUMENTHAL ATTORNEY GENERAL Federal Bar No. ct05924 55 Elm Street, P.O. Box 120 Hartford, CT 06141-0120

Tel: (860) 808-5020 Fax: (860) 808-5347

UNITED STATES DISTRICT COURT

_____ District of __

Connecticut

Governor, M. Jodi Rell, in her official capacity as Governor of the State of Connecticut, the State of Connecticut, Christohper J. Dodd and Joseph I. Lieberman in thier official capacities as United States Senators and John B. Larson in his official capacity as United States Representative,

SUMMONS IN A CIVIL CASE

Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants

CASE NUMBER: *

3050V1363

TO: (Name and address of Defendant)
Samuel K. Skinner
Member
2005 Defense Base Closure and Realignment Commission
2521 S. Clark St., Ste. 600
Arlington, VA 22202

YOU ARE HEREBY SUMMONED and required to serve on PLAINTIFF'S ATTORNEY (name and address)

Richard Blumenthal Attorney General State of Connecticut 55 Elm Street Hartford, CT 06106

ATTEST:
A TRUE COPY

MANC MARCHO
CONNECTOR OF THE HARTFORD COUNTY

an answer to the complaint which is served on you with this summons, within days after service of this summons on you, exclusive of the day of service. If you fail to do so, judgment by default will be taken against you for the relief demanded in the complaint. Any answer that you serve on the parties to this action must be filed with the Clerk of this Court within a reasonable period of time after service.

KEVIN E. ROWE

august 29, 200

CLERK

By) DEPUTY CLERI

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs,

٧.

DONALD RUMSFELD, in his official capacity as Secretary of Defense, THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realignment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V. VINSON, JAMES T. HILL, LLOYD W. NEWTON, SAMUEL K. SKINNER, and SUE E. TURNER. in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants.

CIVIL ACTION NO.

7.5 1 9 6 3 1 1 2 9 P 12 5 C

August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution. See U.S. Constitution Article I, Section 8, clauses 15 & 16 and Connecticut Constitution, Article Fourth, sec. 8.

- 2. The National Guard system is the successor to the original state militias. The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the National Guard military personnel swear allegiance to both the federal and state governments, and are simultaneously enlisted or commissioned with both the state and federal governments.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of Windsor Locks, Connecticut, in which the Bradley Air National Guard Station is located.

- 7. A unit of the Connecticut National Guard or Air National Guard may not be relocated or withdrawn without the consent of Governor Rell. See 10 U.S.C. § 18238.
- 8. No change in the branch, organization, or allotment of a National Guard or Air National Guard unit located entirely within a state may be made without the approval of its governor. See 32 U.S.C. § 104.
- 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
- 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
- 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
- 12. Defendant Anthony J. Principi is the Chairman of the BRAC Commission. Chairman Principi is sued in his official capacity.
- 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- 17. The DOD Report recommends the realignment of the Connecticut 103rd Fighter Wing located at Bradley Air National Guard Station in Windsor Locks, Connecticut. In particular, the Secretary has recommended that "[t]he A-10s assigned to the 103d Fighter Wing will be distributed to the 104th Fighter Wing, Barnes Municipal Airport Air Guard Station, MA (nine aircraft) and retirement (six aircraft)," and realigning the flying unit into the Massachusetts Air Guard. See DOD Recommendations, Sec. 3 (Air Force) at 14.
- 18. On August 26, 2005, the BRAC Commission adopted and approved the DOD's recommendation to realign the 103rd Fighter Wing.
- 19. The decision to adopt the DOD's recommendation to realign the 103rd Fighter Wing is not subject to any further review by the BRAC Commission and becomes part of its final report and recommendations to be transmitted to the President of the United States by September 8, 2005.
- 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- 23. The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments. Congress may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. The 103rd Fighter Wing is an operational flying National Guard Unit located entirely within the State of Connecticut and is not currently activated to federal service. Initially formed in 1917, the 103rd Fighter Wing, also known as the "Flying Yankees," is made up the 103rd Operations Group, 103rd Mission Support Group, 103rd Maintenance Group and the 103rd Medical Group. Within each group are squadrons

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 103rd Fighter Wing's aircraft would eliminate Connecticut's <u>only</u> Air National Guard fighter squadron. Transfer of these aircraft out of Connecticut would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command.
- 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
- 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
- 29. The 103rd Fighter Wing is one of the world's premier A-10 flying units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. The 103rd Fighter Wing is not activated to federal service. Thus, the 103rd Fighter Wing is under the command of the Governor of Connecticut. Responding to state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. The proposed realignment of the 103rd Fighter Wing is a change in the branch, organization or allotment of the unit.
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located. In particular, the BRAC Commission's staff's legal analysis, which was approved by its General Counsel, concluded that

[w]here the practical result of an Air Force Recommendation would be to withdraw, disband, or change the organization of an Air National Guard Unit, the Commission may not approve such a recommendation without the consent of the Governor Concerned.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 15.

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act. The BRAC Commission's legal staff concluded that:

The Base Closure Act does not grant the Commission the authority to change how a unit is equipped or organized. Recommendations that

serve primarily to transfer aircraft from one unit to another, to retire aircraft, or to address an imbalance in the active-reserve force mix are outside the authority granted by the Act. The Commission must act to remove such provisions from its recommendations.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 10.

- 35. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to change the branch, organization or allotment of the 103rd Fighter Wing, or any portion thereof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to relocate or withdraw the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to deactivate the 103rd Fighter Wing or any portion thereof.
- 38. In her letter of June 14, 2005, Governor Rell informed the Secretary that she does not consent to the realignment, relocation, withdrawal, deactivation or change in the branch, organization or allotment of the 103rd Fighter Wing.

JURISDICTION

- 39. This is a lawsuit for declaratory and injunctive relief based upon 10 U.S.C. § 18238 and 32 U.S.C. § 104.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 43. The BRAC Commission voted on August 26, 2005 to accept the Secretary's recommendation with regard to the 103rd Fighter Wing. The BRAC Commission is preparing to transmit this and its other recommendations to the President on or before September 8, 2005.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Governor's right to disapprove changes to the branch, organization or allotment of the 103rd Fighter Wing has been nullified by the Secretary's and BRAC Commission's recommendations.
- 46. Additional harm is imminent as neither the President nor Congress may remove the 103rd Fighter Wing from the list of recommended closures and realignments unless they reject the BRAC Commission's recommendations in their entirety. The President has stated publicly that he will accept the BRAC Commission's recommendations in their entirety. Furthermore, it would be historically unprecedented for the President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

47. Absent a preliminary injunction, the harm as alleged herein would be irreparable. In addition to nullifying the Governor's right to disapprove changes to the organization or allotment of Connecticut's Air National Guard, the Secretary's and BRAC Commission's recommendation would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command. The proposed elimination of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Pursuant to 32 U.S.C. § 104, no change in the branch, organization or allotment of a National Guard Unit located entirely within a State may be made without the approval of that State's Governor.
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- 51. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 52. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

53. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

SECOND CAUSE OF ACTION

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 55. Pursuant to 10 U.S.C. § 18238, a unit of the National Guard or Air National Guard of the United States may not be relocated or withdrawn without the consent of the governor of the State in which the National Guard unit is located.
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Any recommendation by the BRAC Commission to transfer aircraft from one unit to another or to retire aircraft unlawfully exceeds its authority as granted and delineated by the BRAC Act.
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is prohibited by federal law;
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void;
- (3) Enjoin Defendant Rumsfeld and any other officer or employee of DOD from mandating, implementing, overseeing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports;
- (4) Enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS,

M. JODI RELL, GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B.

LARSON, and

THE STATE OF CONNECTICUT

BY:

RICHARD BLUMENTHAL ATTORNEY GENERAL Federal Bar No. ct05924 55 Elm Street, P.O. Box 120 Hartford, CT 06141-0120

Tel: (860) 808-5020 Fax: (860) 808-5347

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

NOTICE TO COUNSEL AND PRO SE PARTIES

THE ATTACHED CASE HAS BEEN ASSIGNED TO JUDGE ALFRED V. COVELLO WHO SITS IN HARTFORD. COUNSEL AND PRO SE PARTIES SHOULD FILE ALL FUTURE PLEADINGS OR DOCUMENTS IN THIS MATTER WITH THE CLERK'S OFFICE IN HARTFORD. ANY ATTEMPT TO FILE PLEADINGS OR OTHER DOCUMENTS RELATED TO THIS ACTION IN ANY OF THE OTHER SEATS OF COURT WILL RESULT IN THOSE PLEADINGS OR DOCUMENTS BEING REFUSED AT THE COURT OR BEING RETURNED TO YOUR OFFICE. SEE D.CONN. L. CIV. R. 3(a).

COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN. L. CIV. R. 7(2)1

COUNSEL AND PRO SE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE CASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE, CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT.

ENTITLED "LOCAL RULE 56(a) I STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(Revised 1/2/03) (OVER)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(f) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(f) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

3050 1368 600

UNITED STATES DISTRICT COURT 1885 188 29 7 1: 06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery.
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District.

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

(Rev. 1/2/03)

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT

	District of	Connecticut	
overnor, M. Jodi Rell, in her official capacity as Governor of the Connecticut, the State of Connecticut, Christohper J. Dodd and in thier official capacities as United States Senators and John B. capacity as United States Representative, V.	Joseph I. Lieberman	SUMMONS IN A CIVIL CAS	E
Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T Hill, Lloyd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants	CASE N	JMBER: # 3050V13 63 AV	/C
TO: (Name and address of Defendant) Sue E. Turner Member 2005 Defense Base Closure and Real 2521 S. Clark St., Ste. 600 Arlington, VA 22202	lignment Commis	sion	
YOU ARE HEREBY SUMMONED and re	equired to serve on l	PLAINTIFF'S ATTORNEY (name and addr	ess)
Richard Blumenthal Attorney General State of Connecticut 55 Elm Street Hartford, CT 06106	Yill	ATTEST: TRUE COPY LANCY TO MARINO RECTICUT MARSHAL RATFORD COUNTY	
an answer to the complaint which is served on you we of this summons on you, exclusive of the day of serve for the relief demanded in the complaint. Any answer of this Court within a reasonable period of time after	vice. If you fail to or that you serve on	lo so, judgment by default will be taken	
KEVIN F. ROWE	DATE	igust 29, 200	5

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

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COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN. L. CIV. R. 7(2)1

COUNSEL AND PRO SE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE CASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE, CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT ENTITLED "LOCAL RULE 56(a)1 STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(Revised 1/2/03) (OVER)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(f) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(f) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

3050 1363 600

UNITED STATES DISTRICT COURT 2005 100 29 P 1: 06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District.

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

(Rev. 1/2/03)

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action.
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs.

٧.

DONALD RUMSFELD, in his official capacity as Secretary of Defense, THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realignment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V. VINSON, JAMES T. HILL, LLOYD W. NEWTON, SAMUEL K. SKINNER, and SUE E. TURNER, in their official capacities as members of the Defense Base Closure and Realignment Commission. Defendants.

CIVIL ACTION NO.

368 Mig 29 P 12: 50

August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution. See U.S. Constitution Article I, Section 8, clauses 15 & 16 and Connecticut Constitution, Article Fourth, sec. 8.

- 2. The National Guard system is the successor to the original state militias. The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the National Guard military personnel swear allegiance to both the federal and state governments, and are simultaneously enlisted or commissioned with both the state and federal governments.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of Windsor Locks, Connecticut, in which the Bradley Air National Guard Station is located.

- 7. A unit of the Connecticut National Guard or Air National Guard may not be relocated or withdrawn without the consent of Governor Rell. See 10 U.S.C. § 18238.
- 8. No change in the branch, organization, or allotment of a National Guard or Air National Guard unit located entirely within a state may be made without the approval of its governor. See 32 U.S.C. § 104.
- 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
- 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
- 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
- 12. Defendant Anthony J. Principi is the Chairman of the BRAC Commission.

 Chairman Principi is sued in his official capacity.
- 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- 17. The DOD Report recommends the realignment of the Connecticut 103rd Fighter Wing located at Bradley Air National Guard Station in Windsor Locks, Connecticut. In particular, the Secretary has recommended that "[t]he A-10s assigned to the 103d Fighter Wing will be distributed to the 104th Fighter Wing, Barnes Municipal Airport Air Guard Station, MA (nine aircraft) and retirement (six aircraft)," and realigning the flying unit into the Massachusetts Air Guard. See DOD Recommendations, Sec. 3 (Air Force) at 14.
- 18. On August 26, 2005, the BRAC Commission adopted and approved the DOD's recommendation to realign the 103rd Fighter Wing.
- 19. The decision to adopt the DOD's recommendation to realign the 103rd Fighter Wing is not subject to any further review by the BRAC Commission and becomes part of its final report and recommendations to be transmitted to the President of the United States by September 8, 2005.
- 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- 23. The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments. Congress may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. The 103rd Fighter Wing is an operational flying National Guard Unit located entirely within the State of Connecticut and is not currently activated to federal service. Initially formed in 1917, the 103rd Fighter Wing, also known as the "Flying Yankees," is made up the 103rd Operations Group, 103rd Mission Support Group, 103rd Maintenance Group and the 103rd Medical Group. Within each group are squadrons

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 103rd Fighter Wing's aircraft would eliminate Connecticut's <u>only</u> Air National Guard fighter squadron. Transfer of these aircraft out of Connecticut would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command.
- 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
- 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
- 29. The 103rd Fighter Wing is one of the world's premier A-10 flying units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. The 103rd Fighter Wing is not activated to federal service. Thus, the 103rd Fighter Wing is under the command of the Governor of Connecticut. Responding to state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. The proposed realignment of the 103rd Fighter Wing is a change in the branch, organization or allotment of the unit.
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located. In particular, the BRAC Commission's staff's legal analysis, which was approved by its General Counsel, concluded that

[w]here the practical result of an Air Force Recommendation would be to withdraw, disband, or change the organization of an Air National Guard Unit, the Commission may not approve such a recommendation without the consent of the Governor Concerned.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 15.

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act. The BRAC Commission's legal staff concluded that:

The Base Closure Act does not grant the Commission the authority to change how a unit is equipped or organized. Recommendations that

serve primarily to transfer aircraft from one unit to another, to retire aircraft, or to address an imbalance in the active-reserve force mix are outside the authority granted by the Act. The Commission must act to remove such provisions from its recommendations.

See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations, July 14, 2005 at 10.

- 35. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to change the branch, organization or allotment of the 103rd Fighter Wing, or any portion thereof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to relocate or withdraw the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative to deactivate the 103rd Fighter Wing or any portion thereof.
- 38. In her letter of June 14, 2005, Governor Rell informed the Secretary that she does not consent to the realignment, relocation, withdrawal, deactivation or change in the branch, organization or allotment of the 103rd Fighter Wing.

JURISDICTION

- 39. This is a lawsuit for declaratory and injunctive relief based upon 10 U.S.C. § 18238 and 32 U.S.C. § 104.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 43. The BRAC Commission voted on August 26, 2005 to accept the Secretary's recommendation with regard to the 103rd Fighter Wing. The BRAC Commission is preparing to transmit this and its other recommendations to the President on or before September 8, 2005.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Governor's right to disapprove changes to the branch, organization or allotment of the 103rd Fighter Wing has been nullified by the Secretary's and BRAC Commission's recommendations.
- 46. Additional harm is imminent as neither the President nor Congress may remove the 103rd Fighter Wing from the list of recommended closures and realignments unless they reject the BRAC Commission's recommendations in their entirety. The President has stated publicly that he will accept the BRAC Commission's recommendations in their entirety. Furthermore, it would be historically unprecedented for the President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

47. Absent a preliminary injunction, the harm as alleged herein would be irreparable. In addition to nullifying the Governor's right to disapprove changes to the organization or allotment of Connecticut's Air National Guard, the Secretary's and BRAC Commission's recommendation would deprive the Governor of a vital homeland security asset, degrade her ability to defend the security of Connecticut's citizenry, and leave Connecticut without a single Air National Guard aircraft assigned within its borders or under the Governor's command. The proposed elimination of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Pursuant to 32 U.S.C. § 104, no change in the branch, organization or allotment of a National Guard Unit located entirely within a State may be made without the approval of that State's Governor.
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- 51. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 52. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

53. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

SECOND CAUSE OF ACTION [Declaratory and Injunctive Relief]

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 55. Pursuant to 10 U.S.C. § 18238, a unit of the National Guard or Air National Guard of the United States may not be relocated or withdrawn without the consent of the governor of the State in which the National Guard unit is located.
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Any recommendation by the BRAC Commission to transfer aircraft from one unit to another or to retire aircraft unlawfully exceeds its authority as granted and delineated by the BRAC Act.
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is prohibited by federal law;
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void;
- (3) Enjoin Defendant Rumsfeld and any other officer or employee of DOD from mandating, implementing, overseeing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports;
- (4) Enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS,

M. JODI RELL, GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B.

LARSON, and

THE STATE OF CONNECTICUT

BY:

RICHARD BLUMENTHAL ATTORNEY GENERAL Federal Bar No. ct05924 55 Elm Street, P.O. Box 120 Hartford, CT 06141-0120

Tel: (860) 808-5020 Fax: (860) 808-5347

UNITED STATES DISTRICT COURT

District of

emor, M. Jodi Rell, in her official capacity as Governor of the State of Connecticut, the State of Connecticut, Christohper J. Dodd and Joseph I. Lieberman in thier official capacities as United States Senators and John B. Larson in his official capacity as United States Representative,

SUMMONS IN A CIVIL CASE

Donald Rumsfeld, in his official capacity as Secretary of Defense, The Defense Base Closure and Realignment Commission, and Anthony J. Prinicpi, in his official capacity as Chairman of the Defense Base Closure and Realignment Commission, and James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd W. Newton, Samuel K. Skinner, and Sue E. Turner, in their official capacities as members of the Defense Base Closure and Realignment Commission. Defendants

CASE NUMBER:

3 75 8 V 1 3 6 3

Connecticut

TO: (Name and address of Defendant) James V. Vinson Member 2005 Defense Base Closure and Realignment Commission 2521 S. Clark St., Ste. 600 Arlington, VA 22202

YOU ARE HEREBY SUMMONED and required to serve on PLAINTIFF'S ATTORNEY (name and address)

Richard Blumenthal Attorney General State of Connecticut 55 Elm Street Hartford, CT 06106

NANCY F. MARINO CONNECTICUT MARSHAL HARTFORD COUNTY

60 an answer to the complaint which is served on you with this summons, within days after service of this summons on you, exclusive of the day of service. If you fail to do so, judgment by default will be taken against you for the relief demanded in the complaint. Any answer that you serve on the parties to this action must be filed with the Clerk of this Court within a reasonable period of time after service.

KEVINE ROWE

CLERK

Miguest 29, 2005

UNITED STATES DISTRICT COURT

DISTRICT OF CONNECTICUT

141 CHURCH STREET NEW HAVEN, CT 06510 (203) 773-2140 450 MAIN STREET HARTFORD, CT 06103 (860) 240-3200 915 LAFAYETTE BLVD BRIDGEPORT, CT 06604 (203) 579-5861 14 COTTAGE PLACE WATERBURY, CT 06702 (203) 597-6311

NOTICE TO COUNSEL AND PRO SE PARTIES

THE ATTACHED CASE HAS BEEN ASSIGNED TO JUDGE ALFRED V. COVELLO WHO SITS IN HARTFORD. COUNSEL AND PRO SE PARTIES SHOULD FILE ALL FUTURE PLEADINGS OR DOCUMENTS IN THIS MATTER WITH THE CLERK'S OFFICE IN HARTFORD. ANY ATTEMPT TO FILE PLEADINGS OR OTHER DOCUMENTS RELATED TO THIS ACTION IN ANY OF THE OTHER SEATS OF COURT WILL RESULT IN THOSE PLEADINGS OR DOCUMENTS BEING REFUSED AT THE COURT OR BEING RETURNED TO YOUR OFFICE. SEE D.CONN. L. CIV. R. 3(a).

COUNSEL AND PRO SE PARTIES ARE REQUIRED TO BECOME FAMILIAR WITH AND ABIDE BY THE FEDERAL RULES OF CIVIL PROCEDURE, THE LOCAL RULES OF CIVIL PROCEDURE FOR THE DISTRICT OF CONNECTICUT AND STANDING ORDERS REGARDING SCHEDULING IN CIVIL CASES AND THE FILING OF TRIAL MEMORANDA.

COUNSEL AND PRO SE PARTIES ARE HEREBY NOTIFIED THAT FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION, WITHIN 21 DAYS AFTER THE MOTION IS FILED, MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION. FAILURE TO FILE AND SERVE A MEMORANDUM IN OPPOSITION TO A MOTION TO DISMISS WITHIN 21 DAYS AFER THE MOTION IS FILED MAY BE DEEMED SUFFICIENT CAUSE TO GRANT THE MOTION, EXCEPT WHERE THE PLEADINGS PROVIDE SUFFICIENT GROUNDS TO DENY THE MOTION. SEE D.CONN. L. CIV. R. 7(a)1

COUNSEL AND PROSE PARTIES ARE FURTHER NOTIFIED THAT THEY ARE REQUIRED TO COMPLY WITH REQUIREMENTS RELATING TO MOTIONS FOR SUMMARY JUDGMENT AS SET FORTH IN FED. R. CIV. P. 56 AND D.CONN. L. CIV. R. 56. A PARTY MAY MOVE FOR SUMMARY JUDGMENT WHEN THAT PARTY BELIEVES THERE IS NO GENUINE ISSUE OF MATERIAL FACT REQUIRING TRIAL AND THE PARTY IS ENTITLED TO JUDGMENT AS A MATTER OF LAW. THE MOTION MAY BE DIRECTED TOWARD ALL OR PART OF A CLAIM OR DEFENSE AND IT MAY BE MADE ON THE BASIS OF THE PLEADINGS OR OTHER PORTIONS OF THE RECORD IN THE CASE OR IT MAY BE SUPPORTED BY AFFIDAVITS AND OTHER MATERIALS OUTSIDE THE PLEADINGS.

WHEN A PARTY SEEKING SUMMARY JUDGMENT (THE "MOVING PARTY") FILES A SUPPORTING AFFIDAVIT, THE PARTY OPPOSING SUMMARY JUDGMENT MUST FILE AN AFFIDAVIT, OR OTHER DOCUMENTARY EVIDENCE, CONTRADICTING THE MOVING PARTY'S SUBMISSIONS TO DEMONSTRATE THAT THERE ARE FACTUAL ISSUES REQUIRING A TRIAL. FACTS ASSERTED IN THE AFFIDAVIT(S) OF THE MOVING PARTY WILL BE TAKEN AS TRUE IF NOT CONTROVERTED BY COUNTER-AFFIDAVITS OR OTHER DOCUMENTARY EVIDENCE.

LOCAL CIVIL RULE 56(a) REQUIRES THE PARTY SEEKING SUMMARY JUDGMENT TO FILE A DOCUMENT ENTITLED "LOCAL RULE 56(a)1 STATEMENT," WHICH SETS FORTH IN SEPARATELY NUMBERED PARAGRAPHS A CONCISE STATEMENT OF EACH MATERIAL FACT AS TO WHICH THE MOVING PARTY CONTENDS THERE IS NO GENUINE ISSUE TO BE TRIED. THE MATERIAL FACTS SET FORTH IN THIS STATEMENT SHALL BE DEEMED ADMITTED UNLESS CONTROVERTED BY THE "LOCAL RULE 56(a)2 STATEMENT" REQUIRED TO BE SERVED BY THE OPPOSING PARTY. THE PARAGRAPHS IN THE 56(a)2 STATEMENT SHALL CORRESPOND TO THE PARAGRAPHS IN THE 56(a)1 STATEMENT AND SHALL STATE WHETHER THE FACTS ASSERTED BY THE MOVING PARTY ARE ADMITTED OR DENIED. THE LOCAL RULE 56(a)2 STATEMENT MUST ALSO INCLUDE IN A SEPARATE SECTION A LIST OF EACH ISSUE OF MATERIAL FACT AS TO WHICH IT IS CONTENDED THERE IS A GENUINE ISSUE TO BE TRIED.

(Revised 1/2/03)

COUNSEL AND PRO SE PARTIES ARE ALERTED TO THE REQUIREMENTS OF FED. R. CIV. P. 26(f) AND LOCAL CIVIL RULE 26, WHICH REQUIRE THAT THE PARTIES CONDUCT A CASE MANAGEMENT PLANNING CONFERENCE AND PREPARE AND FILE A REPORT OF THE CONFERENCE ON FORM 26(f) WHICH APPEARS IN THE APPENDIX TO THE LOCAL RULES.

COUNSEL AND PRO SE PARTIES ARE FURTHER ADVISED THAT THEY MAY REQUEST A REFERRAL OF THEIR CASE TO A UNITED STATES MAGISTRATE JUDGE FOR DISPOSITION. SEE 28 U.S.C. 636 AND RULE 77.2 OF THE LOCAL RULES FOR UNITED STATES MAGISTRATE JUDGES.

KEVIN F. ROWE, CLERK

3050 11363 420

UNITED STATES DISTRICT COURT 1005 100 29 P 1: 06 DISTRICT OF CONNECTICUT

ORDER ON PRETRIAL DEADLINES

Unless otherwise ordered by the Judge to whom this is case is assigned, the parties shall adhere to the following deadlines:

- (a) In accordance with Local Civil Rule 26(e), within thirty days of the appearance of a defendant, the parties shall confer for the purposes described in Fed. R.Civ. P. 26(f). Within ten days thereafter, the parties shall jointly file a report on Form 26(f), which appears in the Appendix to the Local Civil Rules.
- (b) All motions relating to joinder of parties, claims or remedies, class certification, and amendment of the pleadings shall be filed within 60 days after filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District.
- (c) All motions to dismiss based on the pleadings shall be filed within 90 days after the filing of the complaint, the filing of a petition for removal, or the transfer of an action from another District. The filing of a motion to dismiss shall not result in the stay of discovery or extend the time for completing discovery.
- (d) Formal discovery pursuant to the Federal Rules of Civil Procedure may not commence until the parties have conferred as required by Fed. R. Civ. P. 26(f) and Local Civil Rule 26(e) but parties may commence formal discovery immediately thereafter without waiting entry of a scheduling order pursuant to Fed. R. Civ. P. 16(b). Informal discovery by agreement of the parties is encouraged and may commence at anytime. Unless otherwise ordered, discovery shall be completed within 6 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer of an action from another District.
- (e) Unless otherwise ordered, all motions for summary judgment shall be filed within 7 months after the filing of the complaint, the filing of a petition for removal, or the date of transfer from another District.

Unless specifically ordered by the Court, an extension of time to comply with any one of the time limits in this Order does not automatically extend the time to comply with subsequent time limits.

Counsel for plaintiff or removing defendant shall be responsible for serving a copy of this order on all parties to the action.

By Order of the Court Kevin F. Rowe, Clerk

This Order is issued pursuant to the Standing Order on Scheduling In Civil Cases, which appears in the Appendix to the Local Civil Rules

(Rev. 1/2/03)

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

ORDER RE: DISCLOSURE STATEMENT

ANY NONGOVERNMENTAL CORPORATE PARTY TO AN ACTION IN THIS COURT SHALL FILE A STATEMENT IDENTIFYING ALL ITS PARENT CORPORATIONS AND LISTING ANY PUBLICLY HELD COMPANY THAT OWNS 10% OR MORE OF THE PARTY'S STOCK. A PARTY SHALL FILE THE STATEMENT WITH ITS INITIAL PLEADING FILED IN THE COURT AND SHALL SUPPLEMENT THE STATEMENT WITHIN A REASONABLE TIME OF ANY CHANGE IN THE INFORMATION. COUNSEL SHALL APPEND A CERTIFICATE OF SERVICE TO THE STATEMENT IN COMPLIANCE WITH LOCAL RULE 5(b).

COUNSEL FOR PLAINTIFF OR REMOVING DEFENDANT SHALL BE RESPONSIBLE FOR SERVING A COPY OF THIS ORDER UPON ALL PARTIES TO THE ACTION.

BY ORDER OF THE COURT KEVIN F. ROWE, CLERK

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

NOTICE TO COUNSEL FOR CASES REMOVED FROM SUPERIOR COURT

STANDING ORDER

All parties removing actions to this Court pursuant to 28 U.S.C. §1441 shall, no later than five (5) days after filing a notice of removal, file and serve a signed statement that sets forth the following information:

- 1. The date on which each defendant first received a copy of the summons and complaint in the state court action.
- 2. The date on which each defendant was served with a copy of the summons and complaint, if any of those dates are different from the dates set forth in item 1.
- 3. In diversity cases, whether any defendant who has been served is a citizen of Connecticut.
- 4. If removal takes place more than thirty (30) days after any defendant first received a copy of the summons and complaint, the reasons why removal has taken place at this time.
- 5. The name of any defendant served prior to the filing of the notice of removal who has not formally joined in the notice of removal and the reasons why any such defendant did not join in the notice of removal.

At the time a removal notice is filed with the Clerk of this Court, the removing party shall also file with the Clerk a separate notice, entitled "Notice of Pending Motions," specifying any pending motions that require action by a Judge of this Court and attaching a true and complete copy of each such motion and all supporting and opposition papers.

The removing party shall list in its certificate of service immediately below the name and address of counsel the name of the party or parties represented by said counsel and all parties appearing pro se.

NOTICE TO COUNSEL RE LOCAL RULE 5(a)

To ensure that our records are complete and to ensure that you receive notice of hearings and any court rulings, <u>PLEASE FILE AN APPEARANCE</u> with this office in accordance with Local Rule 5(a) of the Local Rules of Civil Procedure for the District of Connecticut.

NOTICE RE PLANNING CONFERENCE AND REPORT

Pursuant to Fed. R. Civ. P. 26 and Local Civil Rule 26(e) counsel and pro se parties must conduct a case management conference within 30 days of the appearance of the opposing party and must jointly file a planning conference report within 10 days thereafter using Form 26(f), which appears in the Appendix to the Local Rules.

Counsel for the removing defendant(s) is responsible for immediately serving a copy of this notice on all counsel of record and all unrepresented parties at their last known address.

KEVIN F. ROWE CLERK OF COURT

UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

GOVERNOR M. JODI RELL, in her official capacity as Governor of the State of Connecticut, CHRISTOPHER J. DODD, in his official capacity as United States Senator, JOSEPH I. LIEBERMAN in his official capacity as United States Senator, JOHN B. LARSON, in his official capacity as United States Representative, and STATE OF CONNECTICUT, Plaintiffs,

٧.

DONALD RUMSFELD. in his official capacity as Secretary of Defense, THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. and ANTHONY J. PRINCIPI, in his official capacity as Chairman of the the Defense Base Closure and Realignment and Commission, and JAMES H. BILBRAY, PHILIP COYLE, HAROLD W. GEHMAN, JR., JAMES V(VINSON, JAMES T. HILL, LLOYD W. NEWTON, SAMUEL K. SKINNER, and SUE E. TURNER, in their official capacities as members of the Defense Base Closure and Realignment Commission, Defendants.

CIVIL ACTION NO.

August 29, 2005

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

1. The Plaintiff State of Connecticut has a fundamental, long-standing duty to ensure the security of its citizens, including through the maintenance of a state militia.

The State's right to maintain and direct its own militia is deeply rooted in both the U.S. Constitution and its State Constitution.

- 2. The National Guard system is the successor to the original state militias.

 The National Guard and Air National Guard are dual federal and state organizations, with dual enlistments, whereby the personner wear an entire organizations are dual federal and state organizations, with dual enlistments, whereby the personner wear an entire organizations.
- 3. The plaintiff, M. Jodi Rell, Governor of the State of Connecticut, is the "captain general of the militia of the state, except when called into the service of the United States." See Connecticut Constitution, Article Fourth, sec. 8. As "commander-in-chief" of both the National Guard and Air National Guard in Connecticut, Governor Rell directs the National Guard and Air National Guard unless the Guard units are called into active federal military service. See Conn. Gen. Stat. § 27-14.
- 4. Plaintiff Christopher J. Dodd is a duly elected United States Senator for the State of Connecticut.
- 5. Plaintiff Joseph I. Lieberman is a duly elected United States Senator for the State of Connecticut.
- 6. Plaintiff John B. Larson is a duly elected United States Representative for the First Congressional District of Connecticut. The First Congressional District encompasses the town of the Lander of Connecticut, in which the Bradley Are National

- 7. De la company de la company
- - 9. Defendant Secretary Donald Rumsfeld (the "Secretary" or "Secretary Rumsfeld") is the Secretary of Defense of the United States Department of Defense ("DOD"). Secretary Rumsfeld is sued in his official capacity.
 - 10. The Base Closure and Realignment Act of 1990, 104 Stat. 1808, as amended, note following 10 U.S.C. § 2687 (the "BRAC Act"), sets forth the process by which military bases in the United States and its territories are identified for closure or realignment.
 - 11. Pursuant to the BRAC Act, as amended, Secretary Rumsfeld is authorized to make recommendations for the closure and realignment of military bases in the United States to the defendant Defense Base Closure and Realignment Commission (the "BRAC Commission").
 - 12. Defendant Anthony J. Principi is the Chairman of the BRAC Commission.

 Chairman Principi is sued in his official capacity.
 - 13. Defendants James H. Bilbray, Philip Coyle, Harold W. Gehman, Jr., James V. Vinson, James T. Hill, Lloyd Newton, Samuel K. Skinner and Sue E. Turner are members of the BRAC Commission (collectively "the BRAC Commissioners"). The BRAC Commissioners are sued in their official capacities.

- 14. Secretary Rumsfeld is responsible for overseeing, directing and/or implementing the closure or realignment of military bases pursuant to the BRAC process.
- 15. On or about May 13, 2005, Secretary Rumsfeld transmitted the DOD Base Closure and Realignment Report ("DOD Report") to the BRAC Commission.
- 16. The DOD Report contains the DOD's recommendations to realign or close military installations within the United States and its territories.
- Eighter Wins In particular security has recommended that [time A-10s assigned to the 103d Fighter Wins will be distributed assigned to the 103d Fighter Wins will be distributed as for the fighter will be di
 - 18. One of the PRAC Commission adopted and approved the
- 19. The decision to adopt the DOD's recommendation to realign the 103rd

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 The decision to adopt the DOD's recommendation to realign the 103rd
 - 20. Pursuant to the BRAC Act, the President of the United States must approve or disapprove the BRAC Commission's recommendations in their entirety. He

may not reject any individual recommendation, including the recommendation to realign the 103rd Fighter Wing.

- 21. In each of the four previous BRAC processes occurring in 1988, 1991, 1993 and 1995 the President approved the BRAC Commission's recommendations in their entirety.
- 22. The President has stated publicly that he will approve the BRAC Commission's recommendations in their entirety and forward them to Congress.
- The deadline for the President to forward to the Congress his approval of the BRAC Commission's recommendations is September 23, 2005. Congress's authority is limited to disapproving the entire slate of closures and realignments.

 G. If Congress does not affirmatively act to disapprove the recommendations in their entirety within 45 legislative days of their transmittal from the President, they become law. Thereafter, Secretary Rumsfeld would be responsible for implementing all final closure and realignment decisions.
- 24. Congress has never disapproved the President's base closure and realignment decisions.
- 25. State of the s

and flights that come together to make up the more than 900 men and women of the 103rd Fighter Wing.

- 26. Transferring and/or retiring all of the 102rd Fights Mingissals and Julid Aliminate Connections and Air National County in the Internal Air National County of Parish horneland, accurity according to the Connections and Air National Guard all craft assigned within its bereatt or and all craft assigned within its bereatter.
 - 27. According to published reports, the Secretary's and BRAC Commission's recommendations would leave Connecticut as one of only two states without a single Air National Guard aircraft assigned within its borders.
 - 28. The elimination of Connecticut's only Air National Guard Fighter Wing would have an immediate negative affect on enlistment and reenlistment in the Air National Guard in Connecticut.
 - 29. The 103rd Fighter Wing is the 104 hyling units. Its members have demonstrated their excellence during missions over Bosnia and Iraq, including in Operation Iraqi Freedom, Operation Southern Watch and Operation Deny Flight.
- 30. Thus, the 103rd state or community emergencies is co-equal, and in no way subordinate, to the 103rd Fighter wing's federal responsibilities.

- 31. Standard Marie Fighter Wing is a change in the
- 32. The proposed realignment of the 103rd Fighter Wing is a relocation or withdrawal of a unit of the Air National Guard.
- 33. In recommending the realignment of the 103rd Fighter Wing, the BRAC Commission contravened the law and the legal advice of its own counsel. By memorandum dated July 14, 2005, legal counsel to the BRAC Commission correctly recognized that the BRAC Act did not authorize the DOD or its Secretary to change the organization of or withdraw or disband a National Guard unit unless the DOD obtained the consent of the governor where the unit was located.



See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendation

34. The recommendations by the BRAC Commission and Secretary Rumsfeld to transfer and/or retire aircraft currently assigned to the Bradley Air Guard Unit are also unlawful in that they call for action beyond the Commission's authority as delineated by the BRAC Act.

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See Discussion of Legal and Policy Considerations Related to Certain Base Closure and Realignment Recommendations.

- 25.

 PBAC Commission as a standard or entity request or obtain the approval of the branch organization or elletment of the 190rd Fint a Wine and statise to change the branch organization or elletment of the 190rd Fint a Wine and statise the pof.
- 36. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative the 103rd Fighter Wing or any portion thereof.
- 37. At no time during the 2005 BRAC process did Secretary Rumsfeld, the BRAC Commission, or any other person or entity request or obtain the approval of Governor Rell or her authorized representative the state of the state of
- 38. Covernor Rell informed the Secretary that described and the Secretary that the secretary the secretary that the secretary t

JURISDICTION

- 39. This is a lawsuit for declaratory and injurctive relief based upon 10 U.S.C.
- 40. Pursuant to 28 U.S.C. §§ 1331, 1346, 2201, and 2202, this Court has jurisdiction over the parties and claims in this lawsuit.
 - 41. Venue lies in this Court pursuant to 28 U.S.C. § 1391.
- 42. Pursuant to the process set forth in the BRAC Act, Secretary Rumsfeld has finally and completely fulfilled his reporting requirements with respect to the 2005 round of realignments and closures of military installations. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.
- 44. By voting to eliminate the 103rd Fighter Wing and transmit this recommendation to the President, the BRAC Commission, Chairman Principi and the BRAC Commissioners have finally and completely fulfilled their responsibilities under the BRAC Act with respect to the 103rd Fighter Wing. The legality of the Secretary's and the BRAC Commission's recommendations with regard to the 103rd Fighter Wing can be fully and effectively adjudicated at this time.

- 45. The harm as detailed herein is neither speculative nor conjectural, but rather is already complete as the Covernor's right to disapprove changes to the branch, or conjectural to the specific to the branch, and the conjectural to the specific to the branch, or conjectural to the conjectural to the branch, and the conjectural to the specific to the branch, or conjectural to the branch, and the conjectural to the conjectural to the branch, or conjectural to the conjectural to the branch, and the conjectural to the conje
- 46. Sommission's recommendations in their entirety. The President or Congress to reject an entire slate of closure and realignment recommendations. Moreover, as described above, the closure and realignment recommendations will become law within 45 legislative days after the President approves them and the President must act by September 23, 2005.

IRREPARABLE HARM

BRAC Commission of Connecticut's only Air National Guard Fighter Wing would immediately and negatively affect

enlistments and reenlistments in Connecticut's Air National Guard. In addition, once the BRAC Commission transmits its recommendations to the President, the ability to obtain effective judicial relief is severely diminished or eliminated.

FIRST CAUSE OF ACTION

- 48. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 49. Particular July C. § 104. no change in the branch reconstration or a state may be made up out
- 50. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut.
- the President that recommend and the analysis of the president that recommend and the president that the president
- 52. The Plaintiff sequest that the Court enjoin the Defendant Rumsfeld from the Population of the Tus Righter Representation of the Tus Righter Representation of the Population BRAC

53. The ball the Court enjoin the BRAC Commission, and the BRAC Commissioners from including the recommendation righter Wing in their final report and recommendations to be president on or before September 8, 2005.

SECOND CAUSE OF ACTION

- 54. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- No. 1 Section of the National Guard of the National Guard of the National Guard of the National Guard unit is the National Guard
- 56. The Plaintiffs request a Declaratory Judgment declaring that Secretary Rumsfeld may not realign the 103rd Fighter Wing without first obtaining the consent of the Governor of Connecticut;
- 57. The Plaintiffs request a Declaratory Judgment declaring that the portions of the DOD Report to the BRAC Commission and the BRAC Commission's Report to the President that recommend realignment of the 103rd Fighter Wing of the Bradley Air National Guard are null and void; and
- 58. The Plaintiffs request that the Court enjoin the Defendant Rumsfeld from mandating, overseeing, implementing or directing the realignment of the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

59. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

THIRD CAUSE OF ACTION

- 60. The allegations in Paragraphs 1-47 are alleged and incorporated herein by reference.
- 61. The Secretary and the BRAC Commission have recommended that the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard be transferred or retired.
- 62. The BRAC Act does not grant the BRAC Commission the authority to change how a unit is equipped or organized.
- 63. Assessment of the BRAC Commission to transfer aircraft from one time. Another one the arrangement of the authority as granted and
- 64. The Plaintiffs request a Declaratory Judgment declaring that any recommendation by the BRAC Commission to transfer or retire aircraft assigned to the 103rd Fighter Wing of the Bradley is null and void.
- 65. The Plaintiffs request that the Court enjoin the defendants from recommending, mandating, directing, implementing, or controlling the transfer or

retirement of the aircraft assigned to the 103rd Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and BRAC Commission Reports.

66. The Plaintiffs request that the Court enjoin the BRAC Commission, Chairman Principi, and the BRAC Commissioners from including the recommendation to realign the 103rd Fighter Wing in their final report and recommendations to be transmitted to the President on or before September 8, 2005.

PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs respectfully request that this Court:

- (1) Issue an order declaring that the realignment of the 103rd Fighter Wing of the Bradley Air National Guard as proposed by Secretary Rumsfeld and the BRAC Commission without the consent of the Governor of the State of Connecticut is
- (2) Issue an order declaring that portions of the DOD and BRAC Commission Reports that recommends realignment of the 103rd Fighter Wing of the Bradley Air
- from mandating implementing averaging et directing the realignment of the 103rd
 Fighter Wing of the Bradley Air National Guard in the manner proposed in the DOD and
 BRAC Commission Reports;
- (4) Enjoy the PBAC Commission Chairman Principi, and the BRAC Commissioners from the recommendation to realign the 103" Fighter Wing in

their final report and recommendations to be transmitted to the President on or before September 8, 2005.

- (5) Award to the Plaintiffs, pursuant to 28 U.S.C. § 2412 and any other applicable statute, the costs, fees, and other expenses incurred in prosecuting this lawsuit; and
 - (6) Order such other and further relief as this Court may deem appropriate.

PLAINTIFFS, M. JODI RELL, GOVERNOR OF CONNECTICUT, CHRISTOPHER J. DODD, JOSEPH I. LIEBERMAN, JOHN B. LARSON, and THE STATE OF CONNECTICUT

BY:

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